

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF:)
) No. AS 19-002
) (Adjusted standard)
Petition of Emerald Polymer)
Additives, LLC, for an)
Adjusted Standard from 35)
Ill. Adm. Code 304.122(b))

REPORT OF THE PROCEEDINGS held in the
above entitled cause before Hearing Officer Carol
Webb, called by the Illinois Pollution Control
Board, taken by Steven Brickey, CSR, for the State
of Illinois, 1021 North Grand Avenue, Springfield,
Illinois, on the 4th day of February, 2020,
commencing at the hour of 8:07 a.m.

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A P P E A R A N C E S

MS. CAROL WEBB, Hearing Officer
MR. ANAND RAO, Technical Unit

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
BY: MR. REX L. GRADELESS
MS. CHRISTINE M. ZEIVEL
1021 North Grand Avenue East
PO Box 19276
Springfield, Illinois 62794
(217) 782-5544,
rex.gradeless@illinois.gov
christine.zeivel@illinois.gov

Appeared on behalf of the Illinois
Environmental Protection Agency;

ICE MILLER
BY: MR. THOMAS W. DIMOND
MS. KELSEY WEYHING
200 West Madison Street
Suite 3500
Chicago, Illinois 60606
(312) 726-7156,
thomas.dimond@icemiller.com
kelsey.weyhing@icemiller.com

Appeared on behalf of Emerald Polymer
Additives;

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E X H I B I T S

Marked for
Identification

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1 HEARING OFFICER WEBB: All right.
2 Good morning. My name is still Carol Webb and
3 this is still the hearing for AS19-2 Petition of
4 Emerald Polymer Additives for an Adjusted Standard
5 From the Total Ammonia-Nitrogen Effluent Standard
6 in 35 Ill. Adm. Code in 304.122(b).

7 Joining me today is the Board's
8 chief scientist Anand Rao and I believe our
9 Chicago personnel will be joining us a little
10 later here. It is February 4th, 2020, and we are
11 beginning at 8:00 a.m. or a few minutes past.
12 Today we will resume with the Agency's case.

13 Does the Agency wish to call
14 another witness?

15 MR. GRADELESS: The Agency has no
16 further witnesses.

17 HEARING OFFICER WEBB: Do you have
18 anything further to present in your case?

19 MR. GRADELESS: We do not.

20 HEARING OFFICER WEBB: Okay.
21 Mr. Dimond, I understand that you would like to
22 call several rebuttal witnesses?

23 MR. DIMOND: We would, and I would
24 turn it over to Ms. Weyhing. Okay.

1 MS. WEYHING: Emerald would like to
2 call our first rebuttal witness Houston Flippin.

3 HEARING OFFICER WEBB: Mr. Flippin,
4 please take a seat in the witness chair and I will
5 remind you that you're still under oath.

6 R E B U T T A L E X A M I N A T I O N
7 BY MS. WEYHING:

8 Q. Mr. Flippin, good morning.

9 A. Good morning.

10 Q. **First of all, are you a licensed**
11 **professional engineer in the State of Illinois?**

12 A. Yes, I am.

13 Q. **Are you licensed in other states,**
14 **too?**

15 A. I am. Fifteen others.

16 Q. **Are any of those 15 adjacent to**
17 **Illinois or in the Midwest?**

18 A. Yes, the ones that are adjacent are
19 Ohio and Indiana, also Michigan.

20 Q. **Are you board certified in your**
21 **field?**

22 A. I am, by the American Academy of
23 Environmental Engineers.

24 Q. **What is involved in obtaining Board**

1 **certification?**

2 A. Board certification, much like the
3 professional engineering license, first of all,
4 requires that they verify that you're -- that you
5 have the degrees that you say you have, that it
6 came from an ABET accredited university and that
7 you do, in fact, have your PE, your professional
8 engineering license, and I sat before a written
9 exam in my specialty and an oral exam both -- my
10 specialty is water and wastewater. That's what
11 I'm certified in.

12 Q. Okay. Now, you've been present for
13 all the hearing testimony both in Lacon and here
14 yesterday, correct?

15 A. Yes.

16 Q. Can you explain for us how
17 nitrification works?

18 A. I will be glad to. Nitrification is
19 a process that happens in the presence of surplus
20 oxygen, residual DO in which one set of organisms
21 takes ammonia to nitrite in O2. The second set of
22 organisms takes nitrite to nitrate and so in
23 nitrification you basically go from ammonia to
24 nitrate when it's completed.

1 **Q. So at the end of the nitrification**
2 **step, is nitrogen bubbling out as bubbling gas?**

3 A. It is not.

4 **Q. Well, is there anything that happens**
5 **after nitrification?**

6 A. If one -- if one removes the
7 presence of the oxygen after nitrification and
8 still provides some BOD, then what happens is the
9 organism takes nitrate to nitrogen gas in what's
10 known as denitrification that is found in the
11 presence -- in the absence of oxygen and that
12 nitrogen gas does bubble out.

13 **Q. Okay. Now, you previously testified**
14 **that you evaluated spray irrigation as one of the**
15 **alternatives for Henry plant and I want you to**
16 **walk me through it.**

17 A. Okay.

18 **Q. What was the first thing that you**
19 **did in order to evaluate that alternative?**

20 A. The first thing we did was we
21 characterized the effluent to see what was in it
22 and then once we saw what was in it, particularly
23 in terms of nitrogen content, because we were
24 picking a crop that would have a certain nitrogen

1 uptake rate. The second something we did is we
2 looked at the salinity, salt content, of the
3 effluent which is expressed as
4 electroconductivity, which is expressed as some
5 say mmhos/cm. It's easier for me to say mS/cm and
6 so we -- we look at those two things, the
7 nitrogen -- we had to pick a crop that would have
8 a nitrogen uptake and a crop that was salt
9 tolerant.

10 **Q. Why is it important for the crop to**
11 **be salt tolerant?**

12 A. Each crop has a threshold
13 concentration known as its EC threshold above --
14 above which the yield on the crop starts
15 deteriorating and you can actually quantify the
16 deterioration you get for how extra salty it is
17 above its threshold and then based on that
18 decrease in yield, you'll know how many more acres
19 you need depending on the salt level.

20 **Q. Okay. What was the electrical**
21 **conductivity of Emerald's wastewater?**

22 A. Approximately, 15.5 mS/cm.

23 **Q. How did you know that?**

24 A. We measured, again, the total

1 dissolved solids. We measured calcium, sodium,
2 potassium, chlorides, sulphates. We looked at
3 that comp- -- we looked at the composition of the
4 salt content and their published factors for
5 scaling from total dissolved solids to
6 electroconductivity. We applied that and got the
7 15.5 EC.

8 **Q. Okay. So you have the 15.5 number**
9 **which is a specific conductance of Emerald's**
10 **wastewater?**

11 A. Yes.

12 **Q. Then what did you do?**

13 A. Then we picked a crop that could --
14 that, again, had a high nitrogen uptake and could
15 tolerate the saltiness of the effluent and what we
16 found is there was no crop that would -- that
17 would take that saltiness without seeing a
18 decrease in yield.

19 **Q. What crops did you study as part of**
20 **this alternative?**

21 A. The best one we could find was
22 Bermuda grass or hay and the other two we looked
23 at were the two most popular grown in the area
24 which are soybeans and corn.

1 **Q. How did you go about determining the**
2 **feasibility of spray irrigating corn or soybean**
3 **with Emerald's wastewater?**

4 A. We looked at the threshold EC
5 concentration for soybeans and corn and then we
6 asked ourselves "How far would we have to dilute
7 the effluent so that we don't kill them and could
8 we even land apply the effluent undiluted without
9 killing them?"

10 **Q. How did you know what the threshold**
11 **was for corn or soybean?**

12 A. It's published. As a matter of
13 fact, the Department of Agriculture has a book
14 that we use. One of their members published it in
15 1980. It's kind of a -- it's kind of a go-to book
16 for a lot of people who are involved in designing
17 land application systems and that's what we used.

18 **Q. Mr. Flippin, I'm showing you what**
19 **has been marked as Petitioner's Hearing Exhibit**
20 **23.**

21 (Document marked as Petitioner's
22 Exhibit No. 23 for
23 identification.)
24

1 BY MS. WEYHING:

2 Q. What is this document?

3 A. This document is the design and
4 operation of farm irrigation systems published
5 by -- it's edited by M.E. Jensen and it is part of
6 the American Society of Agricultural Engineers.

7 Q. Okay. Is this the publication that
8 you just testified about?

9 A. Yes.

10 Q. Now, it's not the full publication,
11 right?

12 A. Right.

13 Q. What is this?

14 A. This is a copy of a table that we
15 use, Table 5.1, which is called the Salt Tolerance
16 of Agricultural Crops as a Function of Sole
17 Saturation Extract Salinity. And so this is the
18 table we use for judging the viability of whether
19 or not the effluent could be applied diluted or
20 undiluted of the Henry's effluent on these crops.

21 Q. Okay. And that table is at Page's
22 158 through 160?

23 A. Yes.

24 Q. Is this a true and accurate copy of

1 **the table?**

2 A. It is.

3 **Q. So using this table, what did you**
4 **conclude about spray irrigating corn or soybean**
5 **with Emerald's wastewater?**

6 A. It's a -- it's a nonstarter on the
7 undiluted effluent.

8 **Q. Why is it a nonstarter?**

9 A. The -- if you take the -- if -- the
10 way you do it is you take the EC concentration of
11 the effluent, which is 15.5.

12 **Q. Mr. Flippin, I want to interrupt you**
13 **really quickly. What does EC mean?**

14 A. Sorry. Electroconductivity.

15 **Q. Okay. Continue.**

16 A. So what we did is we looked at the
17 threshold concentrations and we then looked at the
18 saltiness of the effluent and what you do is you
19 take the saltiness of the effluent, subtract the
20 threshold concentration and that's how much extra
21 salty it is and then you multiply that by the
22 decrease in yield that you get for extra -- for
23 each extra mS/cm and then you calculate what would
24 be your decrease in yield if you applied the

1 undiluted water, undiluted effluent, and what we
2 found for corn and soybeans is that -- is that the
3 decrease in yield is more than negative 100%. In
4 other words, it would never grow.

5 If you were to land apply the
6 effluent on undiluted -- if you were to land apply
7 the undiluted effluent on corn and soybeans, it
8 would never grow. It would be barren ground. You
9 would be looking out on acres and acres of just
10 barren ground.

11 **Q. Looking at the table, what were your**
12 **conclusions about Bermuda grass?**

13 A. You could land apply undiluted
14 effluent on Bermuda grass, but what you'd find is
15 you'd get a 55% decrease in yield if you did that.
16 So you can either provide about twice as many
17 acres and get the full crop yield or you can apply
18 it undiluted and provide twice as many acres and
19 that number was about 270 acres if it were diluted
20 and it would be about 600 acres if it were -- if
21 it were undiluted.

22 **Q. Okay.**

23 MS. WEYHING: Hearing Officer --
24

1 BY THE WITNESS:

2 A. There is a problem with the
3 undiluted version, though.

4 BY MS. WEYHING:

5 Q. I do want to get there, Mr. Flippin.

6 MS. WEYHING: First, Hearing Officer
7 Webb, I'd like to move Exhibit 23 into evidence.

8 MR. GRADELESS: No objection.

9 HEARING OFFICER WEBB: Exhibit 23 is
10 admitted.

11 BY MS. WEYHING:

12 Q. Okay. First, Mr. Flippin,
13 undiluted, does the amount of crops over which the
14 wastewater is applied matter at all for your spray
15 irrigation analysis?

16 A. No.

17 Q. Why not?

18 A. The -- what matters is the
19 concentration of salt surrounding the root zone
20 and so if you apply the undiluted effluent during
21 a period of non-rainfall, particularly if that
22 lack of rainfall lasts, like, let's say two weeks,
23 the root zone sits in that saline effluent
24 electroconductivity, which then would basically

1 kill the plant. It's that much higher than its
2 threshold.

3 Q. Okay. But what you're telling us is
4 based on a standard amount of water per acre per
5 day, right?

6 A. It is based on -- if you don't apply
7 it -- if you don't dilute it, no amount of water
8 could you apply during a period of non-rainfall
9 without killing the plant because it would -- the
10 root zone can't help it. It would sit in the
11 undiluted effluent.

12 Q. Okay. But suppose hypothetically
13 that we decrease the amount of water per acre per
14 day. So, for example, by taking the same amount
15 of water as before, but applying it to 10 times
16 more acres, would that make a difference to your
17 analysis?

18 A. Not on corn and soybeans at all,
19 you'd still kill them.

20 Q. What about for Bermuda grass?

21 A. You can. You can apply Bermuda
22 grass over -- or hay over twice as many acres
23 undiluted as you do over half as many acres
24 diluted.

1 **Q. Okay. How much river water would we**
2 **need in order to dilute Emerald's wastewater to**
3 **successfully irrigate corn or soybean?**

4 A. About -- for corn, it's about 14
5 gallons of river water per gallon of effluent.
6 For soybeans, it's about 2.4 gallons of river
7 water per gallon of effluent.

8 **Q. And how does that compare with**
9 **Bermuda grass?**

10 A. Bermuda grass or hay is 1.4 gallons
11 of river water per gallon of effluent.

12 **Q. For the corn and soybean, once**
13 **you've diluted the wastewater that much, is there**
14 **any agronomic benefit left?**

15 A. Very, very, very little because what
16 you've done is the whole purpose of applying this
17 to the crop was to get nitrogen uptake and those
18 crops do need nitrogen to produce a yield and so
19 when you dilute the water that far, you're having
20 to come back in behind and add fertilizer to make
21 up for the lack of nitrogen you didn't provide
22 with the effluent.

23 **Q. Okay. Now, you previously testified**
24 **that we would need 270 acres of Bermuda grass if**

1 **the wastewater was diluted --**

2 A. Right.

3 **Q. -- but that we would need 600 if it**
4 **was undiluted, are there any problems with trying**
5 **to spray irrigate 600 acres of Bermuda grass?**

6 A. Yes, there are several. One of
7 which is if we spray irrigated 600 acres instead
8 of 270, half of the nitrogen uptake that's needed
9 for the Bermuda grass to have its yield has to
10 come from fertilizer and so you would be still
11 providing half the nitrogen uptake through
12 fertilizer addition.

13 The second thing is the State of
14 Illinois is not a cattle farming state and so
15 trying to -- trying to find a market for your 600
16 acres of Bermuda grass would be difficult at best
17 if you could even find somebody to take it.

18 **Q. Would there be any additional costs**
19 **associated with the 600 acres?**

20 A. Yes, much more extensive system. To
21 put it in perspective, 640 acres is a square mile.
22 So we're talking about a square mile of irrigation
23 area and that's a very expensive endeavor.

24 **Q. Why is it an expensive endeavor?**

1 A. To run the pipes, pivots and all of
2 that from the Henry plant to, first of all,
3 finding a farmer who would take it, finding a
4 farmer who is willing to not grow a more
5 profitable crop, to grow a less profitable crop
6 and to still have to provide half the nitrogen
7 needed to fertilizing and running the pipes, pumps
8 and irrigation pivots over a square mile of area,
9 this isn't -- it's an expensive undertaking.

10 **Q. Now, there's been a lot of testimony**
11 **about tertiary nitrification. In simple terms,**
12 **what is tertiary nitrification?**

13 A. Tertiary nitrification truthfully
14 means nitrification downstream of a secondary
15 treatment system which is activated sludge
16 typically in a secondary clarifier. So the
17 appropriate use of the word tertiary nitrification
18 means nitrification that happens after the
19 secondary clarifier.

20 Unfortunately, in these
21 proceedings, those two terms, tertiary
22 nitrification and single stage nitrification, have
23 been mixed and that's a tragedy that that happened
24 because it horribly miscommunicates nitrification.

1 Tertiary nitrification is a step increase in unit
2 cost for ammonia removal because the only reason
3 it's there is to remove ammonia, tertiary
4 nitrification.

5 Single stage nitrification is
6 very inexpensive because it -- the same BOD
7 removal, suspended solids removal, all of that is
8 happening within the confines that the
9 nitrification is happening. So the unit cost of
10 single stage nitrification is way less than
11 tertiary nitrification. So we can't ever describe
12 those as being equal. They are absolutely not
13 equal at all.

14 **Q. Okay. Is treating just the water**
15 **coming out of the PVC tank, in other words,**
16 **primarily Mexichem's wastewater, tertiary**
17 **nitrification?**

18 A. No.

19 **Q. Why not?**

20 A. It's single stage nitrification
21 which is, again, one of the most economical means
22 of providing nitrification. It is the most
23 economical means because the PVC tank has BOD in
24 it, suspended solids in it. It also needs to be

1 primary clarified because of the degree of
2 suspended solids. So if you were to try to treat
3 PVC wastewater by itself, you'd have to
4 essentially replicate the types of treatment that
5 are already being provided in the Emerald
6 facility.

7 **Q. Would you have to build a separate**
8 **treatment train?**

9 A. You would.

10 **Q. So this treatment of the PVC tank**
11 **which you said is not tertiary nitrification, how**
12 **would you characterize that?**

13 A. I would characterize it as single
14 stage nitrification and, if I might add, treating
15 the PVC wastewater separately is a bad idea.

16 **Q. Okay. Why?**

17 A. It's a really bad idea because right
18 now the Emerald facility needs to remove -- to get
19 nitrification in their existing tanks, they have
20 to -- and they're making strides on it reducing
21 MBT in their effluent. If they don't have the
22 fourfold dilution provided by the Mexichem
23 wastewater, they would have to reduce the MBT four
24 times lower.

1 **Q. Have you ever evaluated treating the**
2 **PVC tank wastewater separately?**

3 A. Yes, I have.

4 **Q. When was that evaluation?**

5 A. I did it in the -- prior to 2004
6 because we -- that was in our 2004 report.

7 **Q. By itself, would that alternative**
8 **achieve compliance with applicable limits?**

9 A. Not at all.

10 **Q. What was your conclusion about the**
11 **technical feasibility and economic reasonableness**
12 **of that alternative in 2004?**

13 A. It was not economically reasonable.

14 **Q. Why wasn't it economically**
15 **reasonable?**

16 A. Because, again, you have to totally
17 replicate the treatment process that you already
18 have in place. So you have a whole other parallel
19 treatment system and then all you did by doing
20 that was remove the nitrification load from the --
21 from the Mexichem wastewater. You still have the
22 nitrogen load from the Emerald wastewater which,
23 if you will, would still be left even in worse
24 shape because you're no longer blending the two.

1 It would be left in worse shape and even more
2 prone to being unable to nitrify.

3 So you'd be discharging the
4 ammonia that can't be nitrified from the Emerald
5 facility with, granted, much less ammonia coming
6 out of the PVC -- the Mexichem side, but it would
7 still, when combined, not meet the standards.

8 **Q. Why didn't you reevaluate this**
9 **alternative in 2019?**

10 A. It was economically unreasonable nor
11 could it attain the standards.

12 **Q. In your opinion, is there any reason**
13 **to study this again?**

14 A. No.

15 **Q. Why isn't there a reason to study it**
16 **again?**

17 A. Again, it's a bad idea and the
18 reason it's a bad idea is that the Mexichem
19 wastewater actually helps dilute the more
20 difficult Emerald wastewater. So why would anyone
21 build a separate treatment train and avoid that
22 advantage?

23 **Q. What about this idea of rehabbing**
24 **the existing biotreaters in order to take water**

1 **from the secondary clarifier and route it over**
2 **those, is that tertiary nitrification?**

3 A. That would be tertiary
4 nitrification.

5 **Q. What are your thoughts about that**
6 **proposal?**

7 A. The economics of that is something
8 one would have to look at. I have already costed
9 what tertiary nitrification looks like in the
10 confines of an RBC unit. Whether or not you can
11 do it less expensively through the rehabbed
12 biotreaters with media and pumping and piping
13 systems, also updating the aeration equipment, I'm
14 not sure if you would find any benefit -- economic
15 benefit there, but it would certainly have to be
16 considered.

17 **Q. Why wouldn't there be an economic**
18 **benefit? I mean, shouldn't it be cheaper to use**
19 **the existing biotreaters rather than to build a**
20 **new system like you have in your report?**

21 A. Not necessarily because the media
22 cost -- the random packing that you would need to
23 put in the biotreaters to get the tertiary
24 nitrification is very expensive. Second of all,

1 these biotreaters definitely would need to be
2 pumped, too. You'd have to pump the effluent from
3 the secondary clarifier up there, distribute it,
4 bring it back, you'd still need the same
5 alkalinity addition system that the RBC system
6 needed.

7 You would still need -- you
8 would need steam addition most likely to the
9 biotreater option because when you start doing
10 tertiary nitrification in aboveground tanks in
11 Illinois in the winter, they're going to cool
12 significantly. Unlike the RBC which doesn't need
13 to be heated, this very well could need to be
14 heated and that also makes the cost go up.

15 **Q. There has also been a lot of**
16 **testimony about baffles, this idea that we modify**
17 **Emerald's existing biotreaters with a baffle so**
18 **that each one has a side A and a side B, do you**
19 **recall that testimony?**

20 A. I do.

21 **Q. Are you familiar with using baffles**
22 **in a wastewater treatment system?**

23 A. I am.

24 **Q. In simple terms, what is a baffle?**

1 A. A baffle is intended -- typically,
2 the way one uses the expression baffle is to
3 redirect flow. It's -- it's a partial wall or to
4 redirect flow is how it's typically used. That's
5 not how it was used in this description, in the
6 testimony.

7 **Q. Are there different kinds of baffle**
8 **systems?**

9 A. There are. There are typically --
10 the baffles that one thinks of are just separately
11 partial partitioning walls in which the liquid
12 level on one side of the baffle is automatically
13 the liquid level on the other side because the two
14 are hydraulically connected and what you typically
15 do with a baffle is you partition a tank into two
16 different zones where you're distinctly doing
17 something different in each zone.

18 I've used them myself in
19 Chesterfield County, Virginia to accomplish
20 denitrification on one side of the baffle and
21 nitrification on the other side of the baffle and
22 those are baffles that you -- are basically
23 flow-thru baffles that just partition zones.

24 **Q. Okay. So back on January 15th as**

1 **you were hearing Mr. Liska's testimony, the**
2 **baffles -- about the baffle's in realtime, did you**
3 **understand what he was talking about?**

4 A. I did not.

5 **Q. Why not?**

6 A. It was confusing to me in the
7 testimony at the time. Were we talking about a
8 partial wall in which the two sides were
9 hydraulically connected or were we not?

10 **Q. Do you have a better understanding**
11 **of what that proposal was now?**

12 A. I do.

13 **Q. Okay. So now that you understand**
14 **the concept, in your opinion, would a baffle**
15 **system that allows water to flow from side A to**
16 **side B work at the Henry plant?**

17 A. It would not in the -- in the
18 context of activated sludge as they practice it
19 today because, quite candidly, whatever is
20 inhibiting the bacteria on side A or -- is still
21 inhibiting the bacteria on side B. So it doesn't
22 really offer an advantage to have this
23 hydraulically connected baffle system.

24 **Q. Okay. So if we distinguish between**

1 **the hydraulically connected baffle and a**
2 **watertight wall, would a watertight wall between**
3 **side A and side B to the tank allow Henry plant to**
4 **achieve nitrification?**

5 A. As it was suggested, if side B were
6 used for tertiary nitrification and side A were
7 used for conventional activated sludge, in
8 concept, that could work. There is only a couple
9 of problems with it.

10 **Q. What are those problems?**

11 A. Those tanks were never meant to have
12 a high -- a partitioning wall between them. They
13 weren't built for that. The exterior wall is not
14 meant to take the stress of an interior wall being
15 attached to that exterior wall, particularly the
16 biotreaters, the older ones, the three smaller
17 ones. They have steel floors.

18 So putting the baffle in, you'd
19 be having to -- you'd be having to connect the
20 floor to the baffle through welds. You'd have to
21 connect the side through welds and any movement in
22 the baffle wall would -- would put movement on the
23 floor and movement on the exterior wall, which
24 would then lend the tank, in the worst case, to a

1 collapse.

2 **Q. Would there be any loss of capacity**
3 **as a result of installing a baffle in one of these**
4 **tanks?**

5 A. There -- the capacity you would lose
6 is -- the good news is you'd have one tank split
7 into two. The bad news is you might cause failure
8 of the tank, but the other bad news is that the --
9 you no longer -- you have given up, if you will,
10 the ability to use that tank for the single
11 purpose whether it be tertiary nitrification or
12 whether it be activated sludge treatment.

13 **Q. Okay. Would there be any issues**
14 **with the flow in the tank as a result of the**
15 **baffle?**

16 A. It would because, again, let's
17 pretend that you did put the baffle in and let's
18 pretend you tried to take great care to keep
19 stress off that inner baffle to keep the tank from
20 collapsing. Yes, there are level sensors that you
21 could try to keep the level the same in both
22 tanks, but if the level sensor fails and you get
23 significant difference in level on each side of
24 the baffle, you'll put such pressure on it that

1 you literally could collapse the tank.

2 The second thing is if you're
3 making all this effort to keep the level the same
4 on both sides of the baffle, you can't take one
5 side down and leave the other side up. The whole
6 tank has to come down and come up at the same
7 rate. So it doesn't really offer you the
8 flexibility that -- that was alluded to yesterday
9 because they don't behave as two separate tanks
10 anymore because the level has to be kept the same.

11 You can't just lower one or take
12 one out of service or repurpose one and not
13 repurpose the other. They have to work together
14 which kind of defeats the purpose of segregating
15 them.

16 **Q. Well, what if the baffle isn't right**
17 **down the middle of the circular tank, does that**
18 **change?**

19 A. It does not. It's the same
20 predicament. It's the same predicament of tension
21 being placed on the wall -- the floor and the wall
22 created by a baffle the tank was never designed to
23 have.

24 **Q. Are these problems something that a**

1 **licensed professional engineer would recognize?**

2 A. Certainly would recognize the need
3 to look at it.

4 Q. Okay. Have you ever heard of an
5 industrial wastewater treatment plant partitioning
6 a circular tank with a watertight wall to maintain
7 these two watertight zones?

8 A. Not only have I not heard of that in
9 my 35 years of practicing, I reached out to two of
10 my -- my peers who are both in our construction
11 side of the business and asked one of them with
12 four years of experience has he ever heard of it.
13 His answer was no and the other one with 15 years
14 of experience has he ever heard of it. His answer
15 was no. They both thought the risk would be so
16 great in doing it that very few would choose to go
17 down that path.

18 Q. Looking at these two tertiary
19 nitrification ideas, either the biotreaters or the
20 baffle, would bringing the biotreaters back online
21 or the baffles increase the salt load of Henry
22 plant's wastewater to the Illinois River?

23 A. Tertiary nitrification
24 unquestionably is going to increase the salt load

1 on the Illinois River. Hands down it's going to
2 and the reason it's going to is for every pound of
3 ammonia you remove you need 7.14 pounds of
4 alkalinity. So you have to add alkalinity to get
5 the tertiary nitrification to proceed all the way
6 and when you add alkalinity you can't help it.
7 You're adding salt. Typically it's sodium
8 hydroxide, it can be magnesium hydroxide, but
9 either of those adds salt.

10 **Q. Okay. Now, you just stated that the**
11 **tertiary nitrification proposal you evaluated is**
12 **an RBC --**

13 A. Yes.

14 **Q. -- what is that?**

15 A. It's a rotating biological
16 contactor, which imagine -- you've seen rotisserie
17 chickens --

18 **Q. I have.**

19 A. -- in the grocery store. So imagine
20 a circular media that is attached to the center
21 bar of the rotisserie. So it literally is
22 rotating through the water and the bugs grow on it
23 as it's rotating through the water and when it
24 comes up out of the water, they get oxygenated.

1 When it goes back in the water, they pick up some
2 more food and they just -- it's essentially a
3 rotisserie media column.

4 **Q. Why did you select that as the form**
5 **of tertiary nitrification?**

6 A. It's been around for ages. It is
7 sound, it's proven, it's -- honestly, it doesn't
8 command much of a markup because it's been around
9 so long. As a matter of fact -- so, honestly,
10 it's an economical way -- one of the more
11 economical ways of trying to do tertiary
12 nitrification.

13 The other reason is it --
14 because the residence time in it is short, it has
15 a small footprint. That's the other advantage and
16 they're short on real estate at the Emerald
17 facility. Because of its short residence time,
18 you don't get a chance for wastewater cooling. So
19 you don't have to heat the wastewater like you
20 would if you were to put it in an aboveground tank
21 and aerate it for a while.

22 **Q. Okay. So out of all of these three**
23 **proposals we've talked about, which is the best**
24 **idea?**

1 A. Tertiary nitrification. In an ideal
2 world, the Henry plant would be able to reliably
3 do single stage nitrification, which means is the
4 most economical. Without that, tertiary
5 nitrification whether it be practiced in a tank or
6 an RBC, it all boils down to economy and what is
7 economically reasonable and we did not conclude --
8 we concluded that tertiary nitrification just has
9 a high unit cost, much more than single stage and
10 it is -- it is very difficult from -- from a cost
11 perspective, from an economical reasonableness
12 perspective.

13 **Q. And I understand that that's in your**
14 **report, correct?**

15 A. Right.

16 **Q. But I want to know out of the RBC or**
17 **the baffles or the biotreaters, which of those**
18 **three is the best idea for tertiary nitrification?**

19 A. The one that -- the one that is the
20 easiest to come to is the one that is most
21 demonstrated, which is the one that we calculated
22 which is RBC's.

23 **Q. Why are the RBC's a better idea than**
24 **rehabbing the biotreaters and bringing them back**

1 **online as part of tertiary nitrification?**

2 A. Two things. One is if you do -- if
3 you do bring those back online as tertiary
4 nitrification, you would have to have -- you just
5 got rid of some tanks that are about to be shortly
6 needed for the taking the north biotreater out of
7 service. So you'd have to build additional
8 tankage. I know yesterday it was talked about
9 renting those types of things, but typically the
10 rental aeration basins are about 21,000 gallons a
11 piece, that those are aerated frac tanks and you
12 can bring these in like a tractor trailer and set
13 those up.

14 In Emerald's case, you'd need
15 about 70 of them. So imagine parking 70 tractor
16 trailers in -- around the wastewater treatment
17 plant and trying to distribute flow amongst 70
18 units. That would be incredible, incredibly
19 difficult at best. So finding rentals for 1.4
20 million gallons is -- is very difficult at best,
21 if even plausible.

22 And so we would have to provide
23 some tankage to allow -- if we confiscated the
24 three biotreaters for tertiary nitrification, we

1 would have to provide tankage to allow the north
2 one to be taken out of service for -- for repair
3 and inspection.

4 **Q. Why are the RBC's a better idea than**
5 **the concept of a watertight wall where it's been**
6 **described as a baffle?**

7 A. Well, we really can't do a
8 watertight wall in those three existing
9 biotreaters unless someone was willing to take on
10 extreme risk of failure.

11 **Q. Mr. Flippin, have you worked with a**
12 **system that uses hydrogen peroxide at an oil**
13 **refinery before?**

14 A. I have.

15 **Q. What was your experience?**

16 A. It was actually quite similar to
17 what was testified yesterday about. At the Tesoro
18 refinery in California, we did the design for the
19 treatment plant upgrade there to remove ammonia
20 and BOD and what we found was that we also needed
21 to oxidize the sulfides ahead of this treatment to
22 promote better sludge settling.

23 So we recommended hydrogen
24 peroxide addition for sulfide removal upstream of

1 the Tesoro wastewater treatment facility and the
2 good news about hydrogen peroxide it's very
3 selective for oxidation of sulfides. If you add
4 hydrogen peroxide to water that has sulfides in it
5 and other things in it, it's typically the sulfide
6 would get oxidized first. So it's great for
7 selective treatment of sulfides.

8 **Q. I'm looking at State's Exhibit 20.**

9 A. Yes.

10 **Q. I believe you have a copy of that in**
11 **front of you. If you can pull it out for me,**
12 **please.**

13 A. Yes.

14 **Q. What is your understanding of what**
15 **this permit is for?**

16 A. It says in the second paragraph, "To
17 construct a hydrogen peroxide tank and injection
18 system to treat tank TK 588 to supplement the
19 benzene recovery unit before discharging to the
20 Joliet Refinery Wastewater Treatment Plant for
21 treatment."

22 **Q. How do sulfides enter the equation**
23 **there?**

24 A. They -- it appears from listening to

1 testimony yesterday that the purpose in this
2 system was to -- was to oxide the sulfides, which,
3 by the way, is different than organelle sulfur,
4 which is what we really have at the Emerald plant,
5 not sulfides.

6 **Q. Let me back you up. Is sulfide the**
7 **same thing as MBT?**

8 A. No.

9 **Q. Okay. How are they different?**

10 A. First of all, MBT is not only --
11 is -- not only is it not a sulfide, it can't
12 become a sulfide.

13 **Q. Why not?**

14 A. Because it's an organelle sulfur and
15 sulfide is an inorganic constituent, it has no
16 organic associated with it and sulfide carries a
17 double negative charge. So it is essentially an
18 ion in the water readily oxidizable by something
19 like peroxide. On the other hand, MBT is
20 organelle sulfur. Sulfur itself has a -- has a
21 zero charge. It's -- it's bound in the organic
22 compound.

23 **Q. Okay. The subject of this permit is**
24 **ExxonMobil Oil Corporation, correct?**

1 A. Yes.

2 Q. From a technical, scientific
3 standpoint, is the use of hydrogen peroxide by
4 Exxon in any way useful in evaluating hydrogen
5 peroxide at the Henry plant?

6 A. No.

7 Q. Why?

8 A. Two totally different uses. One is
9 a highly selective use for oxidizing sulfides,
10 which, again, I've done that. The other one is
11 implying that MBT is a sulfide and it's not. It's
12 also implying that they're not -- that it can be
13 selectively used at Emerald and peroxide addition
14 at Emerald doesn't have the ability to be
15 selective because at Emerald the wastewater is
16 surrounded by high concentration of COD, chemical
17 oxygen demand, and peroxide is a chemical oxidant.

18 So chemical oxygen demand plus
19 oxidant -- you consume peroxide satisfying
20 chemical oxygen demand and so if when you have a
21 wastewater with high COD concentrations coming out
22 of the PVC tank, their number is like 4,000.
23 Coming out of the sub-streams upstream of the PVC
24 tank they have been measured as high as 16,000.

1 So there's a lot of peroxide
2 that would go to meeting chemical oxygen demand at
3 the same time you're trying to use it to -- to
4 oxide MBT.

5 **Q. Okay. Mr. Flippin, you can go ahead**
6 **and set that exhibit aside. I want to move on to**
7 **questions about granular activated carbon**
8 **treatment.**

9 **Did you study that alternative?**

10 A. We did.

11 **Q. Is the carbon in GAC selective in**
12 **removing MBT?**

13 A. It is not. As a matter of fact, MBT
14 has a low affinity for carbon, meaning -- what I
15 mean by that is something that has a high affinity
16 for carbon you might be able to remove 0.3 pounds
17 of it per pound of carbon, something that has a
18 high affinity. Something that has a low affinity,
19 I mean you're down to less than 0.03 pounds of
20 pollutant removed per pound of carbon. Things
21 that just have a really low affinity like MBT.

22 **Q. Okay. Knowing that, how did you**
23 **evaluate granular activated carbon at the Henry**
24 **plant?**

1 A. We tried to go to where we would
2 find the highest concentration of MBT and the
3 least concentration of competing COD and the only
4 place that you can gather all of the MBT in one
5 spot today at the Henry plant -- or actually two
6 locations, the PC tank and the C-18 tank, that's
7 the only place you can gather it today and we took
8 those two streams as far as we could get upstream
9 and put them through carbon and the reason we did
10 it, again, is we were trying to avoid the
11 competing COD that you would have gotten from
12 Mexichem downstream.

13 **Q. Okay. So there's been testimony**
14 **during this hearing about applying GAC at**
15 **different points throughout the Henry plant**
16 **process, why didn't you evaluate granulated**
17 **activated carbon at the primary clarifier?**

18 A. The primary clarifier, if you will,
19 removes -- can remove particulate COD. That's the
20 good news about it. So whatever particulate COD
21 you remove doesn't compete for the carbon. The
22 difficulty is you've got a lot of soluble COD
23 coming from Mexichem, not just particulate COD.
24 So, yes, you offset the carbon

1 usage by getting rid of particulate COD, but you
2 don't offset the soluble COD present. So, again,
3 our goal was to push the carbon back up into the
4 process to where we had the least competing
5 reactions besides that of absorption of MBT.

6 **Q. In your opinion, is there any**
7 **utility in evaluating GAC at the primary**
8 **clarifier?**

9 A. No.

10 **Q. What about the flocculation, why**
11 **didn't you evaluate it there?**

12 A. The flocculation is actually a mixed
13 stream before the primary clarifier. So it would
14 be a little self-defeating. If you were going to
15 look at carbon at all downstream of the PVC tank
16 and the PC tank, it is true that you would either
17 look at it -- if you wanted to do single stage
18 nitrification, you'd look at it after the primary
19 clarifier.

20 If you wanted to look at -- but
21 it wouldn't make sense to look at it in the
22 flocculation chamber because it's a mixed waste
23 there, you haven't given it the benefit of being
24 settled yet. So if there's any benefit of

1 settling, then you want to accomplish that first
2 before you look at GAC.

3 **Q. Okay. Well, why didn't you evaluate**
4 **GAC at the secondary clarifier?**

5 A. We could have. However, we had
6 already demonstrated -- the whole purpose in the
7 GAC was to see if we can get single stage
8 nitrification to occur and if we put the carbon
9 downstream of the secondary clarifier, we would
10 have already been past the single stage, if you
11 will.

12 **Q. In your opinion, is there any**
13 **utility in evaluating GAC and flocculation or**
14 **secondary clarifier?**

15 A. No.

16 **Q. Are there any other points in the**
17 **Henry plant wastewater treatment process where, in**
18 **your opinion, it would make sense to evaluate GAC?**

19 A. We evaluated it at the most
20 economical place we could find and so to answer
21 your question, no, I can't see a benefit of
22 evaluating it elsewhere.

23 **Q. An example was provided yesterday**
24 **during testimony about groundwater remediation and**

1 use of GAC in a groundwater remediation system.

2 Is that useful in evaluating use
3 of GAC at Henry plant?

4 A. It's not and the reason it's not --
5 it's not coincidental that in groundwater
6 remediation the people often use granular
7 activated carbon because groundwater is relatively
8 clean excluding the contaminant -- the trace
9 contaminants that are often in it.

10 So, there, it doesn't matter
11 that GAC isn't selective because so what. There
12 is not much else competing and so -- but that's
13 not true at the Henry plant. There is so much --
14 so many other things competing that it makes that
15 comparison honestly moot.

16 Q. Okay. Mr. Flippin, in your expert
17 report, which is Petitioner's Hearing Exhibit 12,
18 you compare the cost of the treatment alternatives
19 that you evaluated to costs per pound, information
20 that was provided by the National Association of
21 Clean Water Agencies, which you've already
22 testified is NACWA.

23 Do you agree with Mr. Liska's
24 testimony that the treatment technologies you

1 **evaluated should have been compared to data based**
2 **on absolute cost?**

3 A. Absolutely not.

4 **Q. Why do you say absolutely not?**

5 A. It -- it has no meaning. No,
6 meaning can it be assigned to any number -- to any
7 cost unless you know what you're accomplishing for
8 that cost and the only way you know what you're
9 accomplishing for that cost is to put it in terms
10 of what you're doing with that cost and in our
11 case we are removing ammonia.

12 It would be absolutely silly to
13 not consider unit cost. Not only would it not --
14 not only would it be silly, it would be just -- it
15 doesn't have any rationale. It -- I can't see
16 anyone gaining any benefit at all from looking at
17 capital cost versus ammonia removal comparisons.
18 I can't see that.

19 **Q. Okay. Can you give us an example**
20 **then of why considering total cost doesn't work?**

21 A. Sure. Last time I testified, I said
22 that Bush Brothers spent essentially \$56 million
23 and part of their project was ammonia removal.
24 Well, someone could have mistakenly thought that

1 \$56 million was primarily spent removing ammonia.
2 It absolutely wasn't. A very small fraction of
3 that had anything to do with ammonia removal.

4 As a matter of fact, the load
5 there, COD load, is about 15 times higher than
6 that of the Emerald plant and the ammonia load is
7 not the large -- was not the driver in that
8 project. The COD load was and the water reuse
9 component was.

10 And so for someone to have tried
11 to think that \$56 million was associated with
12 ammonia removal would have been horribly misled,
13 horribly misled and led to a wrongful conclusion.
14 The only way, again, that anyone can make sense
15 out of cost when it comes to ammonia removal is to
16 express them in terms of what those costs are
17 accomplishing, which is pounds per -- dollars per
18 pound of ammonia removed.

19 **Q. Okay. So, in your opinion, does it**
20 **make sense to compare the total cost of treatment**
21 **technologies at plants that address two to three**
22 **pollutants at a time to Emerald?**

23 **A. Absolutely not.**

24 **Q. Okay. In Lacon, there was testimony**

1 about seven municipal projects for reducing
2 ammonia, do you recall that testimony?

3 A. I do.

4 Q. The Geneva project in 2000 had a
5 total cost of \$5.4 million, do you recall that
6 testimony?

7 A. I recall describing Geneva.

8 Q. Take my word for it then \$5.4
9 million. Is \$5.4 million a helpful metric to use
10 in comparing the cost of treatment alternatives at
11 Henry plant?

12 A. Absolutely not.

13 Q. Why isn't that helpful?

14 A. Again, that money was spent to
15 accomplish several things besides ammonia removal
16 and it was never parsed out what fraction of that
17 cost was spent on ammonia removal.

18 Q. Okay. But let's say hypothetically
19 that I was somehow able to figure out what portion
20 of the Geneva project reduces ammonia and of that
21 \$5.4 million the portion that reduces ammonia is
22 actually \$750,000.

23 Is \$750,000 a helpful number to
24 use in comparing the Henry plant?

1 A. Absolutely not. Because we don't
2 know how many pounds of ammonia were being removed
3 per day for that \$750,000. If we could get that
4 in a unit cost, it would be helpful.

5 Q. Okay. What if out of that \$750,000
6 I told you that \$300,000 specifically removed
7 ammonia as opposed to other pollutants such as BOD
8 or TSS, is \$300,000 useful to use in evaluating
9 alternatives?

10 A. No.

11 Q. Why is that still not helpful?

12 A. I still don't know the unit cost.

13 Q. We've talked at length about a
14 scenario where at \$50 per day technology could
15 reduce one pound of a pollutant, right?

16 A. Right.

17 Q. In all the times that you've
18 evaluated treatment alternatives, have you ever
19 been looking at a \$1 -- or a one pound per day
20 reduction?

21 A. No, I've -- I've -- I've converted
22 everything into dollars per pound, but there were
23 way more pounds per day than one.

24 Q. In evaluating alternatives for

1 **Emerald, what was the daily ammonia reduction**
2 **achieved for most of your alternatives?**

3 A. Approximately, 330 pounds per day.

4 **Q. Are you able to convert that into a**
5 **cost per day number?**

6 A. We were and did.

7 **Q. What did you find?**

8 A. We found that on our operating cost
9 basis, which really doesn't paint the entire
10 picture, present worth paints a better -- a more
11 realistic picture, but on an operating cost basis
12 we needed -- it was anywhere between -- the lowest
13 number was around \$6.30 a pound if tertiary
14 nitrification were reliable, just for the
15 operating cost.

16 If -- the next closest one was
17 about -- was nearly double that and then on the --
18 on the present worth cost, which includes the
19 capital that you had to fund to accomplish it,
20 those numbers were closer to \$10 and \$12 per
21 pound.

22 **Q. Okay. So, in your opinion, is cost**
23 **per day a useful metric?**

24 A. It's not.

1 Q. And, in your opinion, as an expert
2 and licensed professional engineer, is cost per
3 pound the most useful metric?

4 A. Yes.

5 Q. Now, in Lacon, on January 14th, you
6 heard the testimony of Mr. Koch, correct?

7 A. I did.

8 Q. And he testified about Whole
9 Effluent Toxicity test results of Emerald, do you
10 recall his testimony that one of the factors that
11 would contribute to the toxicity of Emerald's
12 effluent is conductivity?

13 A. Yes.

14 Q. Do you agree with Mr. Koch?

15 A. I do.

16 Q. What is conductivity?

17 A. Conductivity is -- kind of goes back
18 to what we just talked about moments ago. When it
19 comes to land application, it is -- the
20 conductivity is an indirect measurement of --
21 or -- it's a measurement of saltiness of water
22 essentially.

23 Q. So is it related to the salt content
24 of the effluent?

1 A. It is.

2 **Q. So in looking at the various**
3 **treatment alternatives that you evaluated both in**
4 **2018 and 2019, what impact would those**
5 **alternatives have on the conductivity of Emerald's**
6 **effluent?**

7 A. All of them, including the one that
8 has river water treatment ahead of irrigation, all
9 of them add salt to the effluent.

10 **Q. And if all of them add salt, would**
11 **that increase the conductivity of the effluent?**

12 A. It would and correspondingly it
13 can't help it. It's also going to increase the
14 aquatic toxicity of that effluent.

15 **Q. I see. So is that a factor, this**
16 **increase in aquatic toxicity, that you would use**
17 **in addressing technological feasibility or**
18 **economic reasonableness?**

19 A. I would.

20 **Q. Now, Mr. Koch also testified that**
21 **the Agency doesn't set toxicity limits for the**
22 **area inside a zone of initial dilution, or ZID, do**
23 **you recall that testimony?**

24 A. I do.

1 **Q. Do you agree with him there?**

2 A. I do, and honestly the reason they
3 don't include the area inside of a ZID is the U.S.
4 EPA criteria for the velocity inside of a ZID is
5 greater than 10 feet per second, which is a very
6 fast walk. So imagine a little -- the little
7 organisms that are used in the toxicity tests are
8 newborns.

9 As a matter of fact, the little
10 water fleas you can probably put four of them on
11 the tip of an eraser, pencil eraser, and the fish,
12 the little fathead minnows, you can probably put
13 two on the tip of an eraser. Imagine these little
14 critters trying to hang out in an area where the
15 velocity is 10 feet per second. They can't stay
16 there very long. So there is no reason to be
17 concerned about the toxicity within the ZID
18 because they can't stay there.

19 **Q. Are you aware of any state agency**
20 **that sets toxicity limits within a ZID?**

21 A. No.

22 **Q. And is that because of what you just**
23 **testified about --**

24 A. Yes.

1 Q. -- that the fleas and the minnows
2 aren't able to hang out in the ZID for a
3 substantial period of time?

4 A. Yes.

5 Q. Now, in Lacon, did you hear
6 Mr. Gradeless' opening statement that the best
7 available treatment economically available, or
8 BAT, means best as in superlative?

9 A. I did hear that.

10 Q. Do agree with that?

11 A. No.

12 Q. Why don't you agree?

13 A. It doesn't really matter in this
14 case whether I agree. EPA doesn't agree. The --
15 there is best degree of treatment for each
16 industrial category and for Henry they are
17 providing over and above the best degree of
18 treatment for their industrial category and the
19 reason I say that is the best degree of treatment
20 for their industrial category is activated sludge
21 treatment and the way you know that they're
22 getting best degree of treatment they reliably
23 comply. I have never heard anyone accuse them of
24 being out of compliance with the OCPSF standards.

1 **Q. Okay. Mr. Flippin, let me back you**
2 **up just a little bit.**

3 A. Okay.

4 **Q. Who establishes what is BAT?**

5 A. U.S. EPA.

6 **Q. And how do they establish that?**

7 A. They -- they look at what industries
8 are practicing to meet the BAT regulations and
9 determine from that what is -- among that peer
10 group, what is the best degree of treatment that
11 this peer group is providing that meets the
12 regulation.

13 **Q. Is BAT the superlative absolute best**
14 **treatment available?**

15 A. If -- if that term is meant to ask,
16 does the effluent taste like Sprite when you're
17 finished with it? No. If it -- if it's meant to
18 answer the question, is it meeting all the
19 categorical limits and requirements in a -- in a
20 good manner? The answer is, yes, they are
21 definitely providing best degree of treatment.

22 **Q. Okay. Does the Illinois**
23 **Environmental Protection Agency establish what is**
24 **BAT for any treatment category?**

1 A. No.

2 **Q. That's the U.S. EPA?**

3 A. That's the U.S. EPA.

4 **Q. Now, in the adjusted standard 13.2,**
5 **as part of its opinion at Page 55 the Board wrote**
6 **that the regulations further provide that BDT, or**
7 **best degree of treatment, must be consistent with**
8 **technological feasibility, economic reasonableness**
9 **and sound engineering judgment.**

10 **In your opinion, is the Henry**
11 **plant's wastewater treatment plant designed with**
12 **sound engineering judgment?**

13 A. It is.

14 **Q. Why?**

15 A. It -- again, outside of ammonia,
16 which we've been talking exclusively about, its
17 difficulties at this plant from -- from a
18 categorical compliance level it clearly meets
19 categorical compliance. It clearly produces
20 effluent BOD and TSS concentrations in par or
21 better than many of its peers and so I -- from all
22 other measurements, it is providing best degree of
23 treatment.

24 **Q. And, in your opinion, is Emerald**

1 **plant still providing the best degree of treatment**
2 **in January and February 2020?**

3 A. Yes.

4 **Q. Why?**

5 A. The same unit processes are engaged
6 that they have always been engaged. Again, BAT
7 defines activated sludge treatment as best
8 available treatment and it also -- at the Henry
9 plant not only do they provide that, they also
10 provide tertiary filtration over and above BAT.

11 **Q. Okay. Mr. Flippin, can you explain**
12 **what the impact of having greater MBT-related**
13 **production at Henry plant would be on the**
14 **wastewater treatment system?**

15 A. Yes, the -- one of the things that
16 was confusing yesterday in the testimony was the
17 whole comment about concentration, the impact on
18 effluent concentration of greater production.
19 That was -- that was confusion that was held.

20 **Q. What was that confusion? What was**
21 **confusing?**

22 A. The confusion was that it implied
23 that with every batch that Emerald made they
24 discharged the same concentration and the same

1 volume of water and, therefore, whether they made
2 1 batch or 10 batches it wouldn't affect
3 concentration, but what that neglected was
4 Emerald's -- Emerald's wastewater stream is not
5 the only stream.

6 As a matter of fact, it's the
7 smallest flow contributor of the two entities,
8 Mexichem and Emerald. As a matter of fact,
9 Mexichem's flow is about 80% of the flow and that
10 stays relatively stable and then of the 20% of the
11 flow that's the Emerald flow not all of it is MBT
12 product-related.

13 So imagine as you're making more
14 and more batches, each batch releases so many
15 pounds and if you make twice as many batches and
16 put that twice as many batches in the same base
17 flow you get twice the concentration.

18 **Q. So if I'm understanding you**
19 **correctly, if there is greater MBT-related**
20 **production, then you would expect the**
21 **concentration of MBT in the primary clarifier to**
22 **increase, right?**

23 A. That's exactly right.

24 **Q. And what would the impact of that be**

1 **on NH3 and the ultimate effluent?**

2 A. It would -- it would be a higher --
3 it would, first of all, prevent single stage
4 nitrification if the MBT were high enough and that
5 results in a high effluent ammonia, but MBT is not
6 the only thing that is discharged when a batch is
7 made.

8 Also, Total Kjeldahl Nitrogen is
9 discharged and TKN, when going through the
10 existing treatment plant, becomes ammonia. So,
11 quite frankly, the more batches you make going
12 into a steady base load flow, which is 80% of the
13 flow, ends up being higher effluent ammonia
14 concentrations based on how many batches you make.

15 So the greater number of
16 batches, the higher the effluent ammonia
17 concentration because you're putting more pounds
18 in the same base flow. That's very important
19 because we've been talking about does Emerald need
20 an elevated effluent ammonia concentration for a
21 daily maximum element? Hands down they do.
22 Without that, you hamstring them on production.

23 **Q. Mr. Flippin, that was my last**
24 **question.**

1 **So tell us why Henry plant still**
2 **needs a higher concentration limit?**

3 A. If you don't -- if you don't provide
4 that, you basically are limiting the number of
5 batches a day that they can make.

6 **Q. Okay.**

7 MS. WEYHING: No further questions.

8 HEARING OFFICER WEBB: Thank you.

9 Mr. Gradeless?

10 MR. GRADELESS: Just a few and we
11 won't go on for hours.

12 S U R R E B U T T A L E X A M I N A T I O N
13 BY MR. GRADELESS:

14 **Q. Mr. Flippin, you just mentioned**
15 **about a higher limit was needed by the petitioner,**
16 **the Henry facility, do you remember testifying**
17 **about that? Just the last question.**

18 A. Just then.

19 **Q. Okay. You were actually offered to**
20 **calculate what those limits might be in your scope**
21 **of work document, right?**

22 A. Yes.

23 **Q. And you didn't calculate those for**
24 **this case?**

1 A. That's right.

2 Q. Okay. Now, I remember last time we
3 talked about the cost of your final report if you
4 remember that and that report was the October
5 report, the cost for the October report was
6 \$45,300, does that sound about right to you?

7 A. That was the estimated cost of what
8 it would be at the time of the proposal.

9 Q. Okay. And you've done -- you've
10 actually provided two reports, there was one
11 report before the October report as well, is that
12 right?

13 A. That was in 2018.

14 Q. It was the April 2018?

15 A. Right.

16 Q. Okay. And then I know last time you
17 talked about the \$18,400 set aside for the
18 depositions and to appear at the hearing, do you
19 recall that?

20 A. Yes.

21 Q. Okay. Do you know if you have hit
22 that \$18,400 set aside to date?

23 A. I believe we have.

24 Q. And have you had -- has there been

1 more authorized since the Lacon hearing?

2 A. No.

3 Q. So right now as you sit here today,
4 we are at the \$18,400 as far as you know?

5 A. As far as -- as far as I know, we
6 have not yet -- that is the only authorization we
7 have.

8 Q. So it's -- the authorization stayed
9 the same --

10 A. Right.

11 Q. -- between Lacon and Springfield?

12 A. Yes.

13 Q. Now, we heard a lot in the last
14 three days about internal process improvements
15 specifically with respect to products that are
16 made at the petitioner's facility.

17 Have you been asked to evaluate
18 how to remove the MBT in the BBTS process?

19 A. Have not.

20 Q. Have you been asked to evaluate ways
21 to reduce the MBT in the MBDS process?

22 A. Have not.

23 Q. Have you been asked to -- for ways
24 to reduce the MBT in the OBTS process?

1 A. Have not.

2 Q. Have you been asked or consulted or
3 requested your services to look at reducing the
4 MBT in the 50% MBT process?

5 A. Have not.

6 Q. And do you disagree with the
7 statement that MBT is known to be oxidized by
8 hydrogen peroxide alone?

9 A. Which document?

10 Q. I'm just looking -- I'm reading from
11 an exhibit that has been entered into evidence.
12 It is a scientific journal. State's Exhibit 19.

13 A. Thank you.

14 Q. I don't know if you have that.

15 A. Good. Thanks.

16 Q. Right on top. I'm looking at Page 2
17 and it cites a study, but it's entitled Optimum
18 Hydrogen Peroxide to Substrate Ratio and the first
19 sentence of that -- I'm just asking if you agree
20 or disagree.

21 It says that the MBT is known to
22 be oxidized by hydrogen peroxide alone.

23 A. I do agree that in this -- in this
24 study where MBT is in tap water and they've added

1 peroxide, I have no doubt that the peroxide
2 oxidized the MBT.

3 Q. Okay. I guess you haven't been
4 asked to look at oxidizing the MBT with hydrogen
5 peroxide at the Henry facility?

6 A. Have not.

7 Q. Would you agree or if you know --
8 would you agree or if you know I guess is the
9 question, whether or not Illinois Pollution
10 Control Board technology limits can sometimes be
11 more stringent than the federal categorical
12 standards?

13 A. Would you -- would you rephrase that
14 question, please?

15 Q. I can. I can try. Are you aware or
16 not whether or not the technology limits from the
17 State of Illinois can be sometimes more stringent
18 than the federal standards?

19 A. I have not encountered that.

20 Q. Does that mean you don't know?

21 A. I don't know.

22 Q. Okay. You also testified a lot
23 about field application, I think, testifying
24 that -- correct me if I'm wrong that if you

1 applied this to corn and soybeans, it would be a
2 wasteland?

3 A. It wouldn't grow.

4 Q. It wouldn't grow at all?

5 A. Right, if you -- if you didn't get
6 rainfall often enough to keep it diluted.

7 Q. And you base that on the nature of
8 the effluent at the Henry plant?

9 A. Yes.

10 Q. I'll ask Darrin. We also talked
11 about the NACWA cost per day, pounds per day, and
12 assume for the sake of argument that I fully agree
13 with your analysis, which it doesn't matter if I
14 agree or not, what would be the cost in pounds per
15 day for ammonia that would be economically
16 unreasonable?

17 A. That's a great question.

18 Q. Thank you.

19 A. I haven't settled on a number
20 myself.

21 Q. So the five pounds per day that was
22 at the highest end, and I think I remember and I'm
23 not trying to trick you, but the highest end,
24 could that, in your opinion, possibly be

1 **economically reasonable?**

2 A. We were suspicious of the \$5 per
3 pound because it was so far above the median just
4 like we were suspicious of the low dollars per
5 pound because we thought there might be some
6 outlying points that -- so I don't know how
7 representative the \$5 actually is.

8 **Q. Has it been your experience that the**
9 **members of NACWA would spend money to build**
10 **treatment facilities that were economically**
11 **unreasonable?**

12 A. I wouldn't suspect they would do
13 that.

14 **Q. Okay. Why would you not suspect**
15 **that?**

16 A. Those clean water agencies are
17 serving customers, they're serving the
18 environmental needs, they're meeting compliance
19 and so they would -- they would build what is
20 needed to be in compliance and for them thankfully
21 single stage nitrification is typically their --
22 what they do.

23 MR. GRADELESS: I don't think I have
24 anything further.

1 HEARING OFFICER WEBB: Ms. Weyhing?

2 MS. WEYHING: Nothing further.

3 HEARING OFFICER WEBB: Okay. Thank
4 you.

5 MR. RAO: Carol, I have --

6 HEARING OFFICER WEBB: I'm sorry.
7 Second time I've done that.

8 MR. RAO: Just one.

9 HEARING OFFICER WEBB: Sorry about
10 that.

11 MR. RAO: Mr. Flippin, you testified
12 about the best available treatment technology, is
13 that BAT --

14 THE WITNESS: Yes.

15 MR. RAO: -- you refer to? And you
16 mentioned that according to the U.S. EPA's
17 categorical standards activated sludge is bad
18 for --

19 THE WITNESS: OCPSF.

20 MR. RAO: Yeah, for the Henry plant.
21 So when U.S. EPA makes these determinations about
22 BAT, does it consider what contaminants are being
23 treated?

24 THE WITNESS: It does, and as a

1 matter of fact they have a list of the regulated
2 compounds they are focused on.

3 MR. RAO: And, in this case, is
4 activated sludge considered bad for
5 ammonia-nitrogen also in addition to BOD and
6 solids --

7 THE WITNESS: The OCPSF doesn't
8 regulate ammonia.

9 MR. RAO: Okay. So when you say
10 Henry plant has the best available treatment
11 technology --

12 THE WITNESS: For the -- sorry.

13 MR. RAO: -- it does not apply to
14 ammonia-nitrogen?

15 THE WITNESS: It does not. That
16 best available treatment technology applies to the
17 compounds regulated under OCPSF, which ammonia is
18 not.

19 MR. RAO: Okay. So -- but Henry
20 plant is regulated for ammonia-nitrogen, isn't it?

21 THE WITNESS: Yes, but not by U.S.
22 EPA.

23 MR. RAO: Right. So Mr. Gradeless
24 mentioned, and I'll ask you about state -- the

1 state having standards which may be more stringent
2 than -- may have standards that the feds don't
3 have.

4 So we had an ammonia-nitrogen
5 effluent standard here, would it be reasonable for
6 us to consider U.S. EPA's determination of what
7 BAT is -- does not consider ammonia-nitrogen in
8 this case?

9 THE WITNESS: Their determination of
10 BAT, again, is based on regulations that do not
11 include ammonia.

12 MR. RAO: Okay. Thank you.

13 HEARING OFFICER WEBB: Okay.

14 MR. DIMOND: I do have one little
15 follow up on that, if I may.

16 HEARING OFFICER WEBB: Sure.

17 FURTHER EXAMINATION
18 BY MR. DIMOND:

19 Q. As you understand it, Mr. Flippin,
20 why do the U.S. EPA categorical treatment
21 standards for the OCPSF category not explicitly
22 consider ammonia as a regulated pollutant?

23 A. Ammonia removal is not required in
24 all -- in all locations of the -- of the OCPSF

1 industries and so they -- many OCPSF plants, if
2 you will, either are not required to remove
3 ammonia even though they may and so these
4 standards only focused on what these -- what this
5 peer group has in common and that's the need to
6 meet these regulated compound limits.

7 **Q. Would the categorical treatment**
8 **standards for the OCPSF category, would those, for**
9 **many plants, achieve reductions of ammonia as a**
10 **collateral effect of the treatment that is**
11 **required?**

12 A. Yes. As a matter of fact, the
13 operating conditions needed to meet the OCPSF
14 limits would typically cause single stage
15 nitrification to occur and so most of these OCPSF
16 regulated facilities that are operating activated
17 sludge systems, which is their BAT, are operating
18 at conditions that promote and accomplish single
19 stage nitrification.

20 MR. DIMOND: That's all.

21 MR. RAO: Mr. Flippin, just for the
22 record, do we have an expansion of OCPSF in the
23 record what it means, the category that you're
24 talking about?

1 THE WITNESS: Organic chemicals,
2 plastics and synthetic fibers. Thank you.

3 MR. RAO: Do you know if refineries
4 are under the same category?

5 THE WITNESS: They're under a
6 different industrial category.

7 MR. RAO: Thanks.

8 HEARING OFFICER WEBB: Any follow up
9 from anybody else? Okay. Thank you,
10 Mr. Flippin.

11 THE WITNESS: Thank you.

12 HEARING OFFICER WEBB: Should we
13 take a five-minute break between witnesses?

14 MR. DIMOND: If you would like.

15 HEARING OFFICER WEBB: Yes, let's do
16 that.

17 (Whereupon, a break was taken
18 after which the following
19 proceedings were had.)

20 HEARING OFFICER WEBB: We'll go back
21 on the record. Ms. Weyhing, please call your next
22 witness.

23 MS. WEYHING: Actually, I'll turn it
24 over to Tom.

1 HEARING OFFICER WEBB: I can't win
2 today.

3 MR. DIMOND: Emerald calls Mr. Galen
4 Hatchcock.

5 HEARING OFFICER WEBB: Mr.
6 Hatchcock, please have a seat up here. I'll
7 remind you that you're still under oath.

8 R E B U T T A L E X A M I N A T I O N
9 BY MR. DIMOND:

10 Q. Mr. Hathcock, good morning.

11 A. Good morning.

12 Q. Does Emerald have a stated set of
13 core values that govern its operation and conduct?

14 A. We do.

15 Q. Okay. Can you explain for the Board
16 what those are?

17 A. Yes. In the operations side of the
18 business, we are asked to operate our facilities
19 in a safe and environmentally complaint manner, to
20 continuously work towards improvement of quality
21 and mechanical reliability and ultimately to treat
22 our employees with humanity and to -- as an
23 overall guide to do the right thing.

24 Q. What is -- what steps have you been

1 taking at the plant with regard to continuous
2 improvement? And first I want to talk about, you
3 know, unrelated to ammonia, the ammonia issue.

4 A. We are doing a number of things. In
5 general, not focusing on ammonia, we're working on
6 continuous improvements in other processes for
7 quality improvement, thru-put improvement, waste
8 reduction. We are working on mechanical
9 reliability and up time of equipment because, of
10 course, reliable equipment is also safer,
11 generates less waste and is there when we need it.

12 Q. And with, you know -- more directly
13 with regard to ammonia, in general terms, can you
14 describe what continuous improvement steps are --
15 have been taken, say, in the last 6 to 12 months
16 and are being, you know, considered going forward?

17 A. Very good. If you limit to the last
18 six months, we have focused on MBT reduction
19 because of the evidence we see with reduced
20 ammonia discharges from the plant that reduced MBT
21 has had a direct effect. So we have been focusing
22 on controlling that to a greater extent and we
23 have been focusing on the process changes that
24 would allow us to consistently and reliably

1 maintain low levels of MBT.

2 Q. Did Emerald and the Henry plant
3 employees willfully fail to identify means of
4 reducing MBT in the waste streams?

5 A. No.

6 Q. When does the current adjusted
7 standard expire?

8 A. April 16th.

9 Q. Has Emerald taken any steps to
10 prepare for the expiration of the adjusted
11 standard if the Board does not act in this
12 proceeding before the expiration date?

13 A. We are. We are working towards
14 identifying what can run and what cannot run to
15 maintain the standard limits.

16 Q. When you say what can run and what
17 cannot run, what do you mean by that?

18 A. I mean, which production processes.
19 We will have to curtail production.

20 Q. And when you talk about production
21 process, you're talking about products?

22 A. Yes.

23 Q. You're talking -- so are you talking
24 about MBT-related products?

1 A. Yes.

2 Q. Okay. Continue.

3 A. To that point, we are considering
4 what can -- to the question of what can run, what
5 can't run, are we not going to produce certain
6 product lines and that will have financial impact
7 on us. So, hence, we're working on improvements.
8 Nevertheless, this is a big problem.

9 Q. So if we -- if we go very far beyond
10 April 16th, will the plant have to take extra
11 steps to maintain compliance with its permit?

12 A. If we cannot continue to improve
13 upon our MBT, therefore, ammonia results, we may
14 not run parts of the plant.

15 Q. And those would be the parts of the
16 plant that produce MBT-related products?

17 A. Yes, which is 70% to 75% of all
18 production.

19 Q. Based on what you currently know
20 about how the plant currently operates, can the
21 plant produce MBT-related products and comply with
22 the 6 mg/L daily maximum and the 3 mg/L monthly
23 average limits?

24 A. Not at this time.

1 Q. On a long -- on a long-term basis,
2 can this plant be financially viable without
3 producing MBT-related product?

4 A. With the current product mix, no.

5 MR. DIMOND: That's all we have.

6 MR. GRADELESS: Quick today.

7 MR. DIMOND: Yes.

8 MR. GRADELESS: It's nice.

9 S U R R E B U T T A L E X A M I N A T I O N

10 BY MR. GRADELESS:

11 Q. Okay. Mr. Hathcock, there was an
12 exhibit entered into evidence, it's State's
13 Exhibit No. 18, and it's the deposition of Mark
14 Winters and I have -- I'm going to read a little
15 bit of it and ask you questions about it.

16 A. Very good.

17 Q. If you know or don't know --

18 A. Very good.

19 Q. -- let me know.

20 This is on Page 33 of
21 Mr. Winters' deposition and Mr. Winters' is the
22 utilities foreman --

23 A. Yes.

24 Q. -- at your plant, right?

1 A. Right.

2 Q. Okay. Now, Mr. Winters testified
3 that during the course of this month -- and this
4 deposition was taken in December of 2019 -- 2019.
5 I think it was just before your deposition.

6 A. Mm-hmm. Yes.

7 Q. Okay. "During the course of this
8 month, we have been actually doing some recipe
9 changes and tests with one of our processes that
10 we didn't expect to be a big MBT contributor
11 because of how little it runs, but despite its
12 smaller flow rate compared to others in the waste
13 stream and how little it runs, it turned out to be
14 a much bigger offender than we had thought. So we
15 identified it and we're working on recipe changes
16 right now to see what we can make better."

17 Okay. That was his -- do you
18 know which process that Mr. Winters was talking
19 about?

20 A. I suspect he is talking about the
21 OBTS, which is a cousin to the MBDS. Those two
22 are low volume products. We have -- again, back
23 to -- prior to Mr. Winters' testimony as we just
24 stated, about six months ago we really changed the

1 direction of our studies to focus on MBT
2 specifically. Not in wastewater, that's too late.
3 We're looking at individual streams coming off the
4 processes and looking at opportunities to improve
5 them and one of the streams we measured the
6 concentration and the flow rate, found there was
7 more than we were anticipating of MBT leaving that
8 process.

9 Q. And that process was in the OBTS
10 process?

11 A. Yes.

12 Q. And what was the cousin? I just
13 didn't hear you. You said there was a cousin.

14 A. Cousin. MBDS.

15 Q. Gotcha. Okay. So the MBDS process
16 and the OBTS process is one of your lower volumes?

17 A. Yes.

18 Q. Is it the lowest?

19 A. No.

20 Q. Okay. Let's -- let's go through
21 them.

22 A. Mm-hmm.

23 Q. BBTS?

24 A. Yes.

1 Q. I'm sorry. Let me back up. There
2 is four products that have the MBT in it, right?

3 A. Yes.

4 Q. So we're going to rank these one to
5 four.

6 A. Very good.

7 Q. And if you know percentages, great.

8 A. Mm-hmm.

9 Q. All right. The BBTS process, how
10 much in that process or product -- let me scratch
11 that.

12 Production levels, I'm talking
13 about production levels, compared to the other
14 three --

15 A. Yes.

16 Q. -- how does that rank?

17 A. Historically, BBTS -- as we
18 discussed also yesterday, BBTS had a high for that
19 select product last year at over 11 million
20 pounds, or close to 11 million pounds in the year.
21 OBTS last year was probably 1 to 1.5. So
22 definitely BBTS is the large component.

23 This year we have seen a
24 dramatic reduction in the BBTS volume and the OBTS

1 is actually remaining fairly steady. So it has
2 changed dramatically in the last six months to
3 eight months, but yet BBTS is still the largest
4 consumer.

5 **Q. Okay. So your OBTS is the lowest**
6 **production product?**

7 A. I would rank them as BBTS.

8 **Q. As the highest?**

9 A. Highest.

10 **Q. Thank you.**

11 A. BBTS, OBTS, the -- right now the 50%
12 and then the MBDS and yet product mixes change,
13 customers change. So that does fluctuate.

14 **Q. Yeah. Okay. So the -- and what**
15 **percentage of your products are produced, I guess,**
16 **with the BBTS?**

17 A. What percentage is that of the
18 total?

19 **Q. Yes.**

20 A. This year being a somewhat abnormal
21 year if you take 2018, that would have been
22 approximately a third -- more than a third of all
23 total production.

24 **Q. Just talking about MBT products,**

1 **right?**

2 A. That's BBTS specifically. If you
3 consider all products MBT and it's -- the products
4 made with MBT, that's 70%, 75% of all production.

5 **Q. Right. I'm just talking about the**
6 **four MBT products --**

7 A. Right.

8 **Q. -- and what percentage of that -- of**
9 **those products account for your production levels.**

10 A. Okay.

11 **Q. So BBTS, do you have an idea of the**
12 **percentage in the BBTS?**

13 A. Again, 2018, BBTS was close to 11
14 million pounds on 32 million pounds total
15 produced.

16 **Q. And did you say that was about a**
17 **third of the --**

18 A. About a third of the total, yes.

19 MR. DIMOND: Hearing Officer Webb,
20 if I can just interject. I don't want to consider
21 this transcript to be confidential, but we are
22 going to be -- as the Board requested, we are
23 going to be producing this data. We will consider
24 it confidential. So I'd just sort of like to

1 advise the witness not to talk about specific
2 poundages. I think we can talk about percentages.
3 I think if we start talking about specific
4 poundages, that starts to get into information
5 that the company considers confidential.

6 THE WITNESS: Very good.

7 MR. GRADELESS: I have no objection.
8 That makes sense. Percentages. It's easier for
9 me, too.

10 THE WITNESS: Okay.

11 BY MR. GRADELESS:

12 Q. Your second highest production level
13 was the OBTS?

14 A. Yes.

15 Q. And that was -- what percentage
16 would you ascribe to that?

17 A. 6% to 8%.

18 Q. 6% to 8%. And I won't hold you to
19 the math, but what about the MBDS?

20 A. 2%.

21 Q. 2%. Okay. And then the 50% MBT is
22 everything else?

23 A. Depending on the year, between 2%
24 and 5%.

1 **Q.** **Now, I want to know which is the --**
2 **produces the most MBT, sort of the biggest**
3 **offender, so to speak?**

4 A. Okay.

5 **Q.** **Which product is that?**

6 A. Historically --

7 MR. DIMOND: I'm going to object.

8 It's vague as to whether you're asking about the
9 greatest amount of MBT in absolute terms or the
10 largest amount of MBT in concentration terms. The
11 answers could be different.

12 BY MR. GRADELESS:

13 **Q.** **If they're different, please**
14 **describe them.**

15 A. Which are you looking for?

16 HEARING OFFICER WEBB: Would you
17 repeat it?

18 BY MR. GRADELESS:

19 **Q.** **Both.**

20 HEARING OFFICER WEBB: Okay.

21 BY THE WITNESS:

22 A. The BBTS process, because of the
23 sheer volume, has always been believed to be the
24 largest contributor and that's why it's been the

1 focus of our historical efforts over the last few
2 years to try to improve that process to reduce any
3 effluent and control that process in an approved
4 manner. As we did make improvements in the BBTS,
5 we then shifted focus to the others.

6 BY MR. GRADELESS:

7 Q. Which was the -- which product did
8 you shift focus to first?

9 A. OBTS.

10 Q. And that product had more higher
11 concentrations of MBT than you anticipated?

12 A. Higher than we anticipated.

13 Q. And have you looked at the MBDS?

14 A. Yes.

15 Q. As well as the 50%?

16 A. Yes.

17 Q. So you know those values?

18 A. We have data. We are surveying the
19 effluent from those streams.

20 Q. Okay. And what was the process
21 improvement that you applied to the BBTS to reduce
22 the MBT?

23 A. There were many.

24 Q. Okay. Let's discuss them.

1 A. Okay. If you can, how far back do
2 you wish to go?

3 **Q. Well, since you've looked at**
4 **reducing it the last -- in the last year and a**
5 **half, I think you said --**

6 A. Okay. In the last year and a half,
7 starting with hiring a process engineer for
8 controls, which beefed up the staff to allow the
9 bandwidth to work on these types of projects, we
10 have made a number of changes to the controls of
11 the system.

12 So we can simply run it reliably
13 and consistently once we change subtle changes in
14 the process, we have improved procedures,
15 filtration, we have changed the reaction
16 temperature and we have changed the particle size
17 to facilitate better filtration as well.

18 **Q. And isn't it true that you**
19 **basically -- what you've testified about today is**
20 **that you just need more time to implement those**
21 **process changes?**

22 A. We have already implemented many
23 changes in the BBTS process. We are not done
24 working on the other three.

1 Q. So you need time to work on the
2 other three to implement similar --

3 A. We do.

4 Q. -- process changes, is that right?

5 A. Yes, that is true.

6 Q. So would you benefit from a
7 compliance schedule?

8 MR. DIMOND: Objection. Foundation.

9 HEARING OFFICER WEBB: With respect
10 to?

11 MR. DIMOND: I'm not sure the
12 witness understands what a compliance schedule is.

13 BY MR. GRADELESS:

14 Q. Galen, do you know what a compliance
15 schedule is?

16 A. I understand what a compliance
17 schedule is.

18 Q. Okay. Would that help you in --
19 with respect to production?

20 A. Not necessarily.

21 Q. Why do you say that?

22 A. I say that because we are working
23 towards our own process improvements and we are --
24 until we actually determine what will be the best

1 corrective action to take, I really have a hard
2 time setting a schedule.

3 **Q. Okay. But it's possible? Would you**
4 **agree it's possible that a compliance schedule**
5 **could help?**

6 MR. DIMOND: Objection. Calls for
7 speculation.

8 MR. GRADELESS: It's either yes or
9 no if it's possible.

10 HEARING OFFICER WEBB: Overruled.

11 BY THE WITNESS:

12 A. I would disagree frankly. We are
13 pursuing our own improvements, we are making
14 changes, we are investigating.

15 BY MR. GRADELESS:

16 **Q. Okay. So despite not knowing what**
17 **you need to do, you're not sure one way or another**
18 **whether a compliance schedule is necessary to help**
19 **you?**

20 A. Because it's an R&D effort right
21 now. We are basically going into a place where we
22 haven't been before and we are discovering things
23 and we are making changes and that includes
24 process improvements that are underway as we speak

1 and some small capital investments.

2 Q. Okay. What about a compliance
3 schedule that contemplated the R&D processes that
4 you have mentioned?

5 A. In my opinion, it's a bit like
6 determining an R&D schedule for work that hasn't
7 been done yet. I'm sorry. I don't support that.

8 Q. All right. Have you submitted plans
9 for these process improvements to the Agency?

10 A. Not yet.

11 Q. Do you plan to?

12 A. We can.

13 Q. Okay.

14 A. We are actually having conversation
15 this week internally about our plan for just that.

16 Q. Okay. The continuous process
17 improvement team, I guess as it's been called
18 throughout some of the hearing and some of the
19 depositions, does that -- do you know what I'm
20 talking about when I say that?

21 A. Yes.

22 Q. Okay. And the members of that team
23 include -- can you just tell us who the members of
24 that team include?

1 A. Locally, that would be myself, Mark
2 Winters, I have two separate process engineers who
3 are involved depending on the process and we have
4 support from Chris Wrobel.

5 **Q. Have you met with the continuous**
6 **process team since the deposition in December?**

7 A. Yes.

8 **Q. And when was that?**

9 A. I don't have a calendar. It
10 happens, frankly, multiple times a week that we
11 discuss ongoing data collection and change in
12 direction and thoughts on how to improve the
13 process. It's continual.

14 **Q. Okay. Have you discussed the**
15 **alternatives, I guess, mentioned in the adjusted**
16 **standard?**

17 A. The adjusted standard is what -- the
18 proposals from the EPA is what Mr. Flippin has
19 looked at. We are focused on the internal changes
20 that we can make locally, which apparently would
21 have had -- as the evidence indicates, have had
22 the biggest impact. So we're looking at reduction
23 at the source.

24 **Q. Okay. So you're not -- you're not**

1 **considering any of Mr. Flippin's alternatives at**
2 **this time?**

3 A. I do consider those. I think in my
4 opinion it -- the changes that we can make
5 internally will be far more cost-effective.
6 Instead of spending the \$10 million to \$12 million
7 that could be required for an end of pipe
8 solution, if we spend much, much smaller funds
9 simply to control the processes in such a way that
10 MBT doesn't go to wastewater at all and reduce it.
11 I don't know that we can achieve zero, but our
12 goal is to reduce it as much as possible.

13 Q. Okay. Have you run those cost
14 estimates?

15 A. We're still developing the projects.

16 Q. You've been here both days in Lacon
17 I believe I saw you and both days here in
18 Springfield, right?

19 A. Yes.

20 Q. And you heard the testimony of
21 potentially using hydrogen peroxide?

22 A. Yes.

23 Q. Has that alternative been discussed?

24 A. Yes, it has.

1 **Q. And is that something that you're**
2 **willing to look into further?**

3 A. We are looking into it. We are
4 actually capturing data and trying to assess what
5 could be the performance of the peroxide or
6 oxidation process and that has to do with as has
7 already been testified peroxide is not selective
8 to MBT and our waste streams have many compounds
9 in them. So we are evaluating whether that would
10 be effective or not and no matter what was done in
11 another site, we don't yet know how well it would
12 work for us specifically in our waste streams.

13 **Q. You haven't ran a test or anything,**
14 **right?**

15 A. We have conducted one test that I
16 wouldn't qualify as much as a test as much as a
17 contractor came in and did some very quick jar
18 testing with us and got some not entirely reliable
19 results and did not -- it very much was just an
20 initial trial to see how it goes and before we
21 come in for more developed tests, we have to
22 really develop a sampling plan along with a game
23 plan for that project.

24 **Q. Okay. So it's not off the table is**

1 **what --**

2 A. No. No, not at all.

3 MR. GRADELESS: I have nothing
4 further. Thank you.

5 MR. DIMOND: No further questions.

6 HEARING OFFICER WEBB: Mr. Rao?

7 MR. RAO: No.

8 HEARING OFFICER WEBB: Thank you,
9 sir.

10 Would the petitioner like to
11 call another witness?

12 MR. DIMOND: Yes, Hearing Officer
13 Webb. We call Mr. Chris Wrobel.

14 HEARING OFFICER WEBB: Mr. Wrobel,
15 have a seat up here.

16 Would the court reporter please
17 swear in the witness.

18 WHEREUPON:

19 CHRISTOPHER WROBEL
20 called as a witness herein, having been first duly
21 sworn, deposeth and saith as follows:

22 D I R E C T E X A M I N A T I O N

23 BY MR. DIMOND:

24 **Q. Good morning, Mr. Wrobel. How are**

1 **you this morning?**

2 A. Great. Thank you.

3 **Q. Can you please state your full name**
4 **for the record.**

5 A. Christopher Wrobel.

6 **Q. And you might want to spell it for**
7 **the court reporter.**

8 A. W-R-O-B-E-L.

9 **Q. By whom are you employed?**

10 A. Emerald Kalama Chemical.

11 **Q. And is Emerald Kalama Chemical a**
12 **sister company of Emerald Polymer Additives?**

13 A. Yes.

14 **Q. How long have you been employed by**
15 **Emerald Kalama?**

16 A. Fifteen years. A little more than
17 that.

18 **Q. What is your present position?**

19 A. Essentially, I am the corporate HSE
20 manager.

21 **Q. Okay. By HSE, what do you mean by**
22 **that?**

23 A. Health, safety and environmental.

24 **Q. How long have you held that**

1 **position?**

2 A. Since May of 2016.

3 **Q. What position did you hold prior to**
4 **that?**

5 A. Prior to that, I was the
6 environmental, health, safety and security manager
7 for the Kalama -- the Emerald Kalama Chemical
8 facility in Kalama, Washington.

9 **Q. What -- roughly, what time period**
10 **did you hold that position?**

11 A. November of 2004 until May of 2016.

12 **Q. Okay. Were you -- at some point**
13 **during there, were you considered to be a senior**
14 **environmental engineer?**

15 A. Yes. Actually, I was. That was
16 when I was first hired. So that would have been
17 the first couple of years. That was November
18 2000- -- 2004 to June 2006. I forgot about that.

19 **Q. Could you describe for us your**
20 **education after high school?**

21 A. Yes, I went to Ursinus College in
22 Pennsylvania and I received a Bachelor of Science
23 in Chemistry and then after working for a while I
24 went back to school and received a Ph.D. in

1 chemistry from the University of Montana.

2 **Q. In your current position as the**
3 **corporate HSE manager for Emerald -- or for**
4 **Emerald Kalama, do you have any responsibilities**
5 **related to the Henry plant?**

6 A. Yes, I do.

7 **Q. Can you describe for us what those**
8 **are?**

9 A. Well, my responsibilities to all the
10 plants are to provide overall health, safety and
11 environmental support and specifically as -- as
12 certain projects come up that require somebody
13 with my education, experience and technical
14 background, I typically get pulled into those
15 things such as the Henry ammonia in the wastewater
16 issue.

17 **Q. Do you have any role with regard to**
18 **continuous improvement projects?**

19 A. I do, especially in the realm of the
20 environmental performance of our sites.

21 **Q. And are you currently a member of**
22 **the continuous improvement team for the Henry**
23 **plant that is working on -- is working on ammonia**
24 **discharge-related issues?**

1 A. Yes, I am.

2 Q. Do you -- right now, I guess it's
3 February of 2020, do you have any other duties
4 that you are helping perform with regard to the
5 Henry plant?

6 A. Yes, I'm actually -- I have -- since
7 the Henry plant is currently without a health,
8 safety, environmental manager, I also help with
9 some of those bigger ticket items that -- that --
10 that person would normally do.

11 Q. And is the Henry plant looking to
12 hire a new HSE manager onsite?

13 A. I believe so.

14 Q. Okay. So describe for us, if you
15 can, some of the things that you've worked on in
16 the last 12 to 18 months to attempt to address the
17 ammonia discharge from the Henry plant?

18 A. Well, whenever you start any
19 project, the first thing you have to do is
20 characterize the nature of the problem and so
21 initially when I got -- became part of the
22 continuous improvement team, I noticed there was
23 just a lack of data about what was going into the
24 wastewater treatment system, where it came from

1 and really just trying to understand that
2 misbalance of things.

3 So that was essentially what we
4 started to do was to look at the balance between
5 ammonia and Total Kjeldahl Nitrogen (TKN) and
6 understand where everything came from, understand
7 the loading to the system, try to figure out
8 Mexichem's contribution, our contribution and then
9 we also expanded to looking at MBT from the
10 various process streams and --

11 **Q. I'm sorry. I didn't mean to stop**
12 **you. Keep going.**

13 A. No. Just all of that is in an
14 effort really to, you know, paint the picture and
15 understand truly what we need to focus on as far
16 as where we can get the most bang for the buck, if
17 you understand.

18 **Q. You've been present for all the days**
19 **of hearings in the proceeding, right?**

20 A. Yes.

21 **Q. You know, there's been a lot of**
22 **discussion about possibly treating the PVC tank**
23 **stream separately for ammonia, do you recall**
24 **hearing that?**

1 A. Yes.

2 **Q. You know, that seems like such a**
3 **simple idea, is it really that simple to**
4 **implement?**

5 A. No.

6 **Q. Tell us what some of the**
7 **complications are in terms of implementing a**
8 **treatment scenario like that.**

9 A. Well, to do that, you would
10 essentially be creating a totally separate
11 activated sludge wastewater treatment system. So
12 as Mr. Flippin testified, there are obviously a
13 lot of negative reasons why you wouldn't want to
14 do that, but from an operation standpoint you
15 would be essentially having two wastewater
16 treatment plants on one site.

17 So you would have to double --
18 you'd be doubling everything. You'd have to
19 double the staff needed to operate it. Currently,
20 you're talking about -- I think the operators to
21 run the current wastewater system are taking about
22 32 samples a day of various parameters such as
23 COD, TSS, looking at the flocculent and coagulant
24 additions, pH, et cetera to operate the existing

1 system.

2 Well, you would have to do all
3 of those same things in order to operate another
4 system and I don't know what the benefit to that
5 would be.

6 Q. So how many people are -- are -- how
7 many wastewater treatment plant operator employees
8 does the Henry plant currently have?

9 A. Four.

10 Q. And how do they work in shifts?

11 A. They're 12-hour shifts.

12 Q. How many people work in a 12-hour
13 shift?

14 A. One person a shift and they rotate.

15 Q. So you have 24-hour, 7 day a week
16 coverage for that position?

17 A. Yes.

18 Q. So you've currently got four people
19 operating the current wastewater treatment plant.

20 If there was a separate
21 wastewater treatment plant for just the PVC tank
22 waste stream, what would you anticipate you would
23 need in terms of extra employees?

24 A. I would think you would need double

1 that. So you would need eight.

2 Q. Now, you talked about the number of
3 samples that get collected, where are most of
4 those samples analyzed?

5 A. The 30, 32 are analyzed by the
6 wastewater treatment operators and then there is
7 another six or so per day analyzed by the quality
8 assurance laboratory.

9 Q. And that's a quality assurance
10 laboratory that is staffed by Emerald employees?

11 A. That is correct.

12 Q. Are there additional samples that go
13 off to a third-party contractor lab?

14 A. Yes, there are. Those samples for
15 compliance with an NPDES permit and some analyses
16 that we can't do in-house are sent to an outside
17 laboratory.

18 Q. Now, you've got a PhD in chemistry.
19 Based on that and what you know about the Henry
20 wastewater treatment stream as it is currently
21 configured, are there benefits to mixing the
22 wastewater stream from the Emerald production
23 processes with the waste stream from the Mexichem
24 production processes?

1 A. Yes.

2 **Q. What are those?**

3 A. Exactly as Mr. Flippin testified.

4 The -- the Mexichem wastewater stream is a stable
5 stream. So its flow doesn't change very much and
6 that is very beneficial not only -- I won't speak
7 to what Mr. Flippin said, but from a standpoint of
8 treating the wastewater itself because the Henry
9 plant is batch in general and production rises and
10 falls, nutrient loading to the wastewater
11 treatment plant would be very challenged if those
12 streams were separated.

13 The Mexichem wastewater being so
14 consistent allows the biomass in the digester to
15 stay alive because it's essentially feeding
16 those -- those organisms regardless of what the
17 production levels at the -- the Emerald site do.
18 So it's a very positive thing to have a nice
19 steady wastewater stream.

20 **Q. So in the first part of your**
21 **response there, you use the phrase Henry plant and**
22 **we've used that phrase a lot here and sometimes we**
23 **use it to mean just the Emerald side of the plant,**
24 **sometimes we use it to mean the entire plant.**

1 In the first part of that
2 response when you used the phrase Henry plant, did
3 you really mean the Emerald side of it?

4 A. Yes.

5 Q. Now, there's also been a lot of
6 testimony about the possibility of Emerald
7 Polymer's running its reaction processes and/or
8 reducing or possibly eliminating MBT from their
9 wastewater.

10 As a general matter on a
11 manufacturing plant scale, can chemical reactions
12 be run to completion to eliminate all waste
13 streams?

14 A. No, they cannot.

15 Q. Okay. And explain to us why.

16 A. Well, since we all know BBTS, I'll
17 just use that as an example. So when you run a
18 reaction in a closed system, there are very few
19 chemical reactions that go to completion and so
20 the laws of thermodynamics tell us whether the
21 product can be made and whether it's stable, but
22 kinetics and equilibrium tell us how fast we can
23 make that product and -- and -- and whether it's
24 economically feasible to do so.

1 So to make BBTS, the product, we
2 have to react the MBT with tertiary Butylamine and
3 I'm going to simplify this because I'm not going
4 to go into all the different mechanisms. There's
5 a lot of other mechanisms in here, but essentially
6 the rate of that reaction is equal to some
7 constant times the concentrations of the reactants
8 and when you first start the process you don't
9 have any products.

10 You only have reactants and
11 the -- the rate of the reaction changes with the
12 concentration of the reactants and so you start --
13 you add your reactants together and as these
14 molecules collide given the proper orientation and
15 energy, you make a product and as you make your
16 products, the concentration of your products
17 increases.

18 And so in the closed system, you
19 eventually reach an equilibrium point and the
20 equilibrium can be described as the equilibrium
21 constant equal to the concentration of your
22 products over the concentration of your reactants.
23 And so at equilibrium, the forward reaction and
24 the reverse reaction are equal and so if you have

1 equilibrium constant of -- of 100 no matter what
2 you do you -- you -- you can never change that
3 equilibrium constant. Therefore, for instance, if
4 you were to disturb that equilibrium by adding
5 more of a reactant -- you think of it as the
6 denominator of the fraction.

7 So you would increase that
8 concentration of reactant, you would have to
9 increase the concentration of the product in order
10 to keep the equilibrium constant, the same, and
11 that is what chemistry -- that is what happens in
12 chemistry in a closed system.

13 But you can't ever have a zero
14 concentration in the bottom of -- of your
15 denominator. It doesn't work. So there is --
16 there is no such -- there is no -- there is no way
17 to take a chemical reaction and drive it to
18 completion in a closed system. It just doesn't
19 happen.

20 **Q. Would it be in any chemical**
21 **company's self-interest to operate a reaction**
22 **process to eliminate all the waste?**

23 A. Yes, it would. That would be a
24 perfect world if all of your reactants formed

1 product and there were no waste streams and no
2 other products formed, if everything was pure
3 product, well, that would be the ideal situation.
4 If it can be done, it would be in a chemical
5 manufacturer's interest to do so.

6 Q. Yet figuratively, we have tons of
7 regulations that apply to chemical company waste
8 streams, right?

9 A. That is correct.

10 Q. What does that tell you about the
11 ability to get to zero waste in these reactions?

12 A. The laws of science prevent that.

13 Q. As someone with a Ph.D. in
14 chemistry, is it credible for anyone to suggest
15 that plant scale reactions can be made 100%
16 efficient with no waste generation?

17 A. That -- that cannot be done.

18 Q. Now, you know, specifically as to
19 the Henry plant and the use of MBT, are you aware
20 of any information that suggests that
21 manufacturing processes for BBTS, OBTS, MBTS --
22 MBDS and other MBT-related products can be
23 controlled in a way to eliminate all MBT from the
24 waste stream?

1 A. They cannot -- that cannot happen
2 that way, no.

3 **Q. Is it possible to reduce the amount**
4 **of MBT in the waste stream?**

5 A. That is possible.

6 **Q. Okay. When you're taking steps to**
7 **try to reduce the MBT in the waste stream, when**
8 **does the process become the hardest?**

9 A. Well, the process becomes the
10 hardest as you get the lower and lower
11 concentrations of MBT and -- and really the way to
12 understand that is, you know, things have to have
13 a driving force in -- in science, say, like
14 defusion.

15 Well, it's fast when you have a
16 big concentration gradient and it slows down as
17 there is a slower concentration gradient. So no
18 matter what you do, same thing with
19 concentrations, the chemicals and the reactions I
20 just said, right, more -- higher concentration,
21 faster the reaction. As you get lower and lower,
22 you just have diminishing returns. It's harder
23 and harder to eliminate that last little bit of
24 whatever you're trying to eliminate.

1 Q. There has also been a lot of talk
2 about the testimony in Mr. Winters' deposition,
3 you've heard that, right?

4 A. Yes.

5 Q. Have you gone back and read
6 Mr. Winters' deposition yourself?

7 A. Yes.

8 Q. And, in particular, did you read the
9 portions of his deposition where he described some
10 testing about oxygenating MBT with hydrogen
11 peroxide?

12 A. Yes.

13 Q. Did you subsequently talk to
14 Mr. Winters about what information he relied upon
15 for that testimony?

16 A. Yes.

17 Q. Have you looked into that
18 information and any other information that Emerald
19 has on using hydrogen peroxide to oxygenate MBT?

20 A. Yes, I have.

21 Q. As a chemist, do you agree with
22 Mr. Winters' description that the hydrogen
23 peroxide pulls MBT out of the wastewater?

24 A. No, I would not describe it like

1 that.

2 **Q. How would you describe it?**

3 A. Well, hydrogen peroxide will react
4 with MBT. Hydrogen peroxide will react with a
5 great many chemical and it does so as both an
6 oxidizer and a reducer. So depending upon the pH
7 of the solution that it is in, it would either --
8 if it's acidic, it would -- it would be an
9 oxidizer and if it were a basic solution, it would
10 be a reducer.

11 **Q. Now, since you've talked to**
12 **Mr. Winters' about this testing, can you -- can**
13 **you describe the test that was done that he was**
14 **talking about?**

15 A. Unfortunately, the -- I can describe
16 it, but it's -- it's not really a very sound test.

17 **Q. Describe it for us and then we'll**
18 **talk about it.**

19 A. So this was really done by a
20 chemical supplier that was trying to sell Emerald
21 a proprietary catalyst and there was no clear
22 objective for the testing other than to try --
23 well, I don't even know what the objective was.
24 There was no method written down to follow. There

1 was only one duplicate sample done and so the
2 results are not very reliable.

3 In fact, if I remember
4 correctly, there was -- in one instance, the
5 treated sample that they provided had a higher MBT
6 concentration than the untreated and the
7 duplicates also -- the one duplicate that they
8 did, the MBT concentrations were not within one --
9 the amount of error that would one expect.

10 **Q. So this -- this salesman who**
11 **attempted to do this test, did that person record**
12 **the volumes of the samples that were analyzed?**

13 A. No, they didn't record the volumes
14 of the samples in all cases. They also treated
15 some with acid and some they did not and they did
16 not record the volumes of acid treated, of
17 volumes -- of acid used.

18 **Q. Were there other details of sample**
19 **preparation that you would have expected to find,**
20 **but did not find?**

21 A. Yes. I mean, if you're going to do
22 an analysis of sample to try to prove a concept,
23 you first have to have a clear objective and
24 identify what streams you're going to test, you

1 have to identify the method you're going to use,
2 you have to record the volume of sample that you
3 used, the pH of the sample that you used, whether
4 you adjusted the pH.

5 All of these things would have
6 to be thought out ahead of time so that when you
7 go to do the test you would be assured that you
8 wouldn't have missed something and then you have
9 reliable data with which you can go forth and make
10 a good decision.

11 **Q. As a chemist and somebody who has a**
12 **lot of experience working at a chemical -- in a**
13 **chemical industry environment, what conclusions**
14 **can you draw from this trial test that was done?**

15 A. I -- I can draw no conclusions from
16 this particular test. The data is absolutely
17 inconclusive.

18 **Q. So stepping back a bit from this**
19 **particular test that was done, more generally,**
20 **what would you expect from the use of hydrogen**
21 **peroxide in a catalyst to oxygenate the MBT?**

22 A. I would expect hydrogen peroxide to
23 react with MBT. I would expect hydrogen peroxide
24 to react with any -- just about any organic

1 molecule present in the wastewater stream.

2 **Q. So in Emerald's wastewater stream,**
3 **are there organic constituents other than MBT?**

4 A. Yes, MBT would be a small fraction
5 of the total number of organic chemicals that are
6 present.

7 **Q. So MBT is a small fraction.**

8 **Is the hydrogen peroxide going**
9 **to be selective and try to react with the MBT**
10 **first?**

11 A. No, the hydrogen peroxide is
12 essentially going to react with whatever molecule
13 it collides with at the right orientation. So
14 if -- if there is 5,000 parts per million of
15 organic chemicals in the water and 100 parts per
16 million of MBT, then it's 50 times more likely
17 that the hydrogen peroxide will collide with
18 another molecule. That's just the nature of
19 chemistry.

20 **Q. Okay. You know, again, as a**
21 **chemist, would you expect hydrogen peroxide**
22 **combined with some catalyst to oxygenate all of**
23 **the MBT that is in Emerald's waste stream?**

24 A. Provided you gave it a tremendous

1 amount of hydrogen peroxide I suppose that would
2 be possible.

3 Q. And you'd have to give it -- why
4 would you have to give it a tremendous amount of
5 hydrogen peroxide?

6 A. Well, as I said, you have to have
7 enough molecules to essentially react with every
8 molecule in -- that it would encounter and get to
9 the point where it would, you know, oxidize the
10 MBT as well and that would be very hard to do.

11 Q. Now, Mr. Hathcock testified to some
12 degree about, you know, the project plan that the
13 company is working on for its processes to try to
14 reduce MBT.

15 As you understand what has
16 been -- what is being worked on as part of that
17 continuous improvement project, do you think that
18 process -- that that process has a better chance
19 of reducing the MBT that gets to the waste stream
20 in a cost-effective manner compared to using a
21 hydrogen peroxide treatment?

22 A. I do.

23 Q. Why?

24 A. Because the approach that we're

1 taking is -- is to try to identify and eliminate
2 the -- the -- or reduce the amount of MBT going to
3 wastewater from each process and we don't really
4 know yet how we're going to get there, but we're
5 going to use the scientific method and facts in
6 order to make strides towards that goal.

7 So when you're looking at the --
8 trying to reduce MBT, the closer you are to the
9 process and if you can do it in the process, then
10 that would be a much more effective way to do it
11 than downstream somewhere else.

12 **Q. The types of things that Emerald is**
13 **considering as part of its continuous project**
14 **improvement, are those ideas more selective in**
15 **removing MBT than hydrogen peroxide treatment**
16 **would be?**

17 A. Yes, that -- that's one of the goals
18 is to be selective toward removing MBT.

19 **Q. In Mr. Winters' deposition, he was**
20 **asked if hydrogen peroxide could be added into the**
21 **biotreater, what do you think of that idea?**

22 A. Well, I don't recommend that.
23 Again, the concentration of hydrogen peroxide that
24 you need in order to have any effect on the

1 organic molecules in the digester would likely
2 damage the microorganisms. There is only so much
3 hydrogen peroxide that an organism can metabolize.
4 We all have -- we all produce hydrogen peroxide.
5 It's part of the respiratory process because we
6 breathe oxygen and -- and we have enzymes to
7 catalyze its destruction, but like anything else
8 too much of it is toxic. So if you try to have a
9 high enough concentration of peroxide in the
10 digester to destroy the organics, you would also
11 be destroying the organisms that are doing the
12 work.

13 **Q. Yesterday, the Agency introduced**
14 **into evidence and asked some questions about an**
15 **article Soybean Peroxidase-Catalyzed Removal of an**
16 **Aromatic Thiol, 2-Mercaptobenzothiazole, From**
17 **Water, which I think you have in front of you and**
18 **I think it's been marked as Agency Exhibit 19.**

19 A. Mm-hmm, yes.

20 **Q. Did you have a chance to read that**
21 **article yesterday evening?**

22 A. Yes.

23 **Q. Just describe for us initially what**
24 **the test was or describe to us what this article**

1 is reporting on and what tests were run that are
2 the underlying basis of the article?

3 A. So the scientists made a solution of
4 Mercaptobenzothiazole in -- in regular lab water,
5 reagent grade water, to a concentration of 167
6 parts per million and then they added various
7 concentrations of soybean peroxidase, which is an
8 enzyme found that can be extracted from soybeans
9 and at various pH's they tested the ability of the
10 enzyme to help catalyze the reaction of hydrogen
11 peroxide with the MBT.

12 Q. Okay. Now, the -- the, quote, trial
13 or test that was done by the salesman on the
14 Emerald plant effluent, they -- that used a
15 catalyst, too, right?

16 A. Yes.

17 Q. What -- do you know what that
18 catalyst was?

19 A. No, the salesman said it was
20 proprietary. So I don't really know what it is.

21 Q. But the two things that are somewhat
22 similar in that both tests used hydrogen peroxide
23 and some form of catalyst, right?

24 A. Yes, the enzyme is -- is -- can be

1 considered a catalyst, it would be slightly more
2 selective, but not 100%. So it's the same enzyme
3 and this paper was used to catalyze both the
4 hydrogen peroxide reaction with phenol and amines
5 as well as MBT, but yes.

6 Q. Okay. The tests that was done as
7 part of this article, did it have the sorts of
8 controls and data gathering that you described
9 were missing from the trial that was done by the
10 salesman at the Emerald plant?

11 A. Oh, yes, this is a very good
12 scientific paper.

13 Q. Are there differences between the
14 test that was done for purposes of this paper and
15 how the use of the soybean-based catalyst and
16 hydrogen peroxide might work on the Henry plant
17 effluent and here I -- well -- or let me -- let me
18 rephrase this.

19 Are there differences between
20 the tests that were run as part of this study
21 that's described in the article and how a hydrogen
22 peroxide/catalyst-based oxidation process might be
23 used in connection with wastewater generated on
24 the Emerald side of the Henry plant?

1 A. Well, there are many differences and
2 things that would need to be considered. The
3 study was done as a proof of concept that this is
4 possible, but, you know, what they're doing is
5 they're essentially doing a radical
6 preliminarization of the MBT in a very controlled
7 solution.

8 So they're -- they're forming
9 the MBT radical and then as they continue to form
10 these radicals, they dimerize and once they
11 dimerize, then essentially you have a double MBT
12 molecule connected by the sulfur atom and then
13 they become heavy enough to fall out of solution
14 and then they're using a micro filtration at about
15 0.2 microns to filter the solution, remove it from
16 the -- from their -- remove the MBT from the
17 filtrate.

18 And that's all great. There is
19 nothing wrong with that. That's a proof of
20 concept and that's what a scientific paper is
21 supposed to do. The next step would be to try to
22 apply it into a real world situation and so in
23 this case because you're -- we have such a -- a
24 much more complicated matrix where you find the

1 MBT. As I mentioned, there are so many chemicals
2 in there that can cause a lot of different
3 problems.

4 One, the test they did with --
5 the vendor did is most likely just using the
6 oxygen in the -- liberated from the hydrogen
7 peroxide to oxidize the MBT. I'm not sure if it
8 preliminarized it as they did in this paper, but
9 regardless the difference is the matrix of the
10 wastewater treatment system. It's much more
11 complicated because the matrix here is not
12 complicated at all. They made a solution of MBT.

13 **Q. So let me just stop you for a second**
14 **there, Mr. Wrobel.**

15 **When you say the matrix, are you**
16 **talking about the water that the MBT is in?**

17 A. Yes, so the matrix is the solution
18 and all the surrounding components that make up
19 the solution that your substrate is in. So in
20 this case, we're concerned about MBT and in the --
21 in this paper, there is nothing in there but MBT
22 and if they added polyethylene glycol or whatever
23 minor amount of concentrations of other things.

24 **Q. Did they use tap water --**

1 A. Yes.

2 Q. -- as a solution?

3 A. Yes, they -- they used lab water,
4 tap water.

5 Q. So --

6 A. Actually, better than tap water.

7 Q. The wastewater that comes out of the
8 Henry plant reaction processes, is that tap water?

9 A. Most definitely not.

10 Q. What sorts of other things are in
11 that matrix?

12 A. Well, it's composed of everything
13 that would come out of the process. So
14 essentially all of the amines that would be washed
15 from the process, a lot of other organic
16 chemicals, some -- the salts and things used to
17 regulate the pH, the flocculent and the coagulant
18 used to -- at primary clarifier all these things
19 are going to be in some concentration in the
20 solution. That's the matrix.

21 Q. And the effluent that comes out of
22 the Henry reaction processes, is that going to
23 have a different chemical oxygen demand than the
24 tap water that was used in the test for this

1 **paper?**

2 A. Well, it would be hugely different.
3 I mean, many, many orders of magnitude because
4 there would be little oxygen demand from 167 parts
5 per million MBT in this laboratory paper compared
6 to the many thousands of COD -- mg/L COD present
7 in the wastewater.

8 Q. So in the test that was run that
9 underlies this paper that we're talking about, did
10 the -- did the people doing the test, did they
11 have to be concerned about the combination of the
12 hydrogen and peroxide and the catalyst being
13 selective for removing MBT?

14 A. No, that's the only chemical present
15 for it to react with.

16 Q. Do you have to be concerned about
17 the combination of the hydrogen peroxide and the
18 catalyst not being selective if you use that on
19 the Henry plant effluent?

20 A. Yes.

21 Q. You -- I think you mentioned the
22 kind of filtration that was used as part of this
23 test.

24 Can you compare that kind of

1 **filtration to the kind of filtration that is**
2 **possible on a plant scale that might be used at**
3 **the Henry plant?**

4 A. Well, 0.2 microns is a pretty small
5 filter. It would be something you would use to
6 filter drinking water. It would filter out
7 bacterium. It would probably not be the way you
8 would -- you would perform it at a chemical
9 manufacturing scale.

10 **Q. Do you use a 0.2 micron filter at**
11 **the Emerald Henry plant?**

12 A. You wouldn't use it in a wastewater
13 treatment system.

14 **Q. The enzyme that is used here as a**
15 **catalyst in the testing that was done for this**
16 **paper, might there be problems in terms of how it**
17 **would perform either in a pretreatment step within**
18 **the Henry -- within the Emerald portion of the**
19 **plant or in the wastewater treatment system**
20 **itself?**

21 A. Yes. So enzymes all have a specific
22 temperature range, pH, many things can affect
23 them. In this case, the pH change is actually
24 pretty reasonable. The temperature, of course, is

1 important. If you're -- if your enzyme gets too
2 hot, then you denature the proteins and the enzyme
3 doesn't function anymore. So temperature is
4 something to consider. Typically around 160
5 degrees is usually where that occurs. But it's
6 different for every enzyme.

7 And then also as I mentioned
8 before the matrix all the different ions present
9 in the wastewater already and all the other
10 organic chemicals could have an effect on the
11 enzyme as well. They could either render it
12 ineffective or certainly reduce its effectiveness.

13 **Q. As between the project plan that the**
14 **company is working on as part of its continuous**
15 **improvement project and testing out the soybean**
16 **catalyst/hydrogen peroxide oxidation approach, in**
17 **your opinion as a chemist, which of those two has**
18 **a better chance of being successful on a**
19 **cost-effective basis?**

20 A. Definitely the process improvements.

21 **Q. And why?**

22 A. Again, it's just selectivity. It's
23 looking at the process and trying to make changes
24 that are specific to MBT and, again, hydrogen

1 peroxide, in either case, whether you have a
2 catalyst or an enzyme, it's still not specific and
3 you have so many other things to consider.

4 **Q. Does Emerald have a health, safety**
5 **and environmental security policy?**

6 A. Yes.

7 **Q. Tell us what the primary principles**
8 **of that policy are.**

9 A. We want to be a responsible
10 corporate citizen. We want to do the right thing.
11 We want to always strive to continuously improve
12 on our environmental performance so that we
13 minimize our environmental impact. We know it's
14 important to train our employees so that they
15 understand the impacts on their actions on the
16 environment.

17 We want to maintain open
18 dialogue with the communities and the regulators
19 that work with us and we want to protect the
20 environment and the community where we operate.
21 That -- that is our -- those are our objectives
22 paraphrased.

23 **Q. So the company is working on this**
24 **continuous improvement project.**

1 **Are there any elements of the**
2 **continuous improvement project that are looking at**
3 **end of the pipe treatments?**

4 A. No. Because continuous improvement
5 that -- that doesn't really fall under the
6 definition of continuous improvement. We're
7 looking more at the process side of things.

8 **Q. There has been a lot of testimony in**
9 **this proceeding about different forms of end of**
10 **the pipe solutions.**

11 **What environmental concerns**
12 **would you have about implementing any of those end**
13 **of the pipe solutions?**

14 A. So every one of those solutions that
15 has an environmental impact, none of them are just
16 get rid of the ammonia and everything is great.
17 Every single one of them has a worse side effect
18 and so that's one of the reasons I got in to do
19 what I do is -- is I want to make it better by
20 improving the process before we have to implement
21 something at the end of the pipe that will either
22 increase greenhouse gases or increase the salinity
23 and the toxicity of the effluent or produce other
24 side streams of chemicals that we have to dispose

1 of again. And so, in my opinion, those are not
2 really -- those aren't really good ways to go.

3 **Q. Has the company asked Mr. Flippin to**
4 **have any input to the continuous process**
5 **improvement team or, you know, the process steps**
6 **that you are considering?**

7 A. Well, Mr. Flippin is certainly very
8 accomplished and knows a lot about a lot of
9 things, but that is not his area of expertise. So
10 we would not -- we would not ask Mr. Flippin to
11 help us with the process improvement.

12 **Q. And have you, to date, asked him to**
13 **help in any significant manner with that process?**

14 A. No.

15 MR. DIMOND: Okay. That's all we
16 have.

17 C R O S S E X A M I N A T I O N

18 BY MR. GRADELESS:

19 **Q. Mr. Wrobel, nice to see you again.**

20 A. Thank you.

21 **Q. Why are you recommending that there**
22 **be no sunset provision?**

23 A. Why am I recommending that there is
24 no sunset provision?

1 **Q. Why is the petitioner in this case**
2 **recommending there be no sunset provision for the**
3 **adjusted standard?**

4 A. I don't really know the answer to
5 that question.

6 **Q. Okay.**

7 A. That's not my area of expertise.

8 **Q. I hear a lot about we're trying to**
9 **make it better, we're trying to improve our**
10 **internal processes, we have plans where we're**
11 **doing projects, we're considering projects and yet**
12 **in the adjusted standard case you've recommended**
13 **that the adjusted standard be put in place**
14 **forever.**

15 A. Is that a question?

16 **Q. If you know that, do you know that?**

17 A. Well, I will say that whether or not
18 the adjusted standard is granted in perpetuity
19 will not change the company's responsibility or
20 desire to meet the standards. That's not going to
21 change. We are committed to continuous
22 improvement and my area is continuous improvement
23 in environmental performance.

24 **Q. And your desire you would only seek**

1 to meet the standards as they have been adjusted,
2 right, the higher standards?

3 A. No, that's not what I'm saying.

4 Q. So your goal is to always look for
5 the 3/6 standard?

6 A. My goal would be, yes.

7 Q. That's your goal, is it not the goal
8 of Emerald Performance Materials?

9 A. It is the goal of Emerald
10 Performance Materials.

11 Q. Okay. You would agree that you only
12 need to get the MBT low enough to achieve
13 nitrification?

14 A. So far the evidence that I've seen,
15 although it is still not -- I would not say I'm
16 100% sure of that, but that is what the data seems
17 to support.

18 Q. So you would agree that to get the
19 MBT low enough to achieve nitrification would,
20 therefore, be your goal?

21 A. That is certainly one of my goals.

22 Q. And it's not necessarily to remove
23 all the MBT?

24 A. Well, that's correct. If you can

1 get it low enough and you can nitrify it, that
2 would be great.

3 Q. Now, you're -- you live or you're
4 from Washington state, right?

5 A. I live in Portland, Oregon.

6 Q. Portland, Oregon. But you work for
7 Kalama Chemical in Washington state?

8 A. Emerald Kalama Chemical's corporate
9 office is in Vancouver, Washington and we also
10 have a plant in Kalama, Washington about 40 miles
11 apart.

12 Q. So you've traveled here to both
13 Lacon and Springfield to testify, right?

14 A. Yes.

15 Q. And how many times have you traveled
16 to Illinois with respect to the Henry plant?

17 A. Well, I come out here about once a
18 month.

19 Q. And is that for the continuous
20 process team that has been assembled?

21 A. Sometimes. A lot of times we
22 discuss things via phone.

23 Q. When you travel to Henry, Illinois,
24 that's to discuss the continuous process

1 **improvement team, right?**

2 A. It's one of the duties I have to do,
3 yes.

4 Q. Okay. But that's the only time you
5 travel to Henry, Illinois, right?

6 A. I don't understand.

7 Q. The only time you've traveled to the
8 Henry plant in Henry, Illinois was in the context
9 of your duties as an employee, right, is that
10 correct?

11 A. Yeah. Yes.

12 Q. And those duties relate to your role
13 on the process improvement team?

14 A. I also have other responsibilities
15 as well. So I come to Henry for other reasons as
16 well.

17 Q. Now, you report to Ed Gotch, is that
18 correct?

19 A. Yes.

20 Q. Ed Gotch is the CEO of Emerald
21 Kalama Chemical?

22 A. That's correct.

23 Q. In Kalama, Washington. And I'm --
24 not a trick question, but Ed Gotch's role with

1 **respect to Emerald Performance Materials, are you**
2 **aware of that?**

3 A. So -- my understanding -- so Ed
4 Gotch is the CEO of Emerald Kalama Chemical and on
5 the Board of Directors for Emerald Performance
6 Materials.

7 Q. Now, you didn't -- you became
8 involved in the continuous process improvement
9 team for the first time in the spring of 2019, is
10 that right?

11 A. I think it was 2018.

12 Q. I think you're right. Spring of
13 2018, right?

14 A. Yeah, I think so.

15 Q. And was that because the Henry plant
16 no longer had a health, safety and environmental
17 manager employed?

18 A. No, that wasn't the reason. I don't
19 think they did at that time either. Oh, no, I
20 think they did actually when I first started
21 looking at that. This was really -- that part was
22 really just to start looking at what data did we
23 want to collect in order to try to understand this
24 ammonia issue.

1 Q. Okay. And that was in the spring
2 2018?

3 A. Yes.

4 Q. And you arrived on the scene in
5 Henry?

6 A. Yes.

7 Q. And you said -- I think you said you
8 were surprised at how little data that they had?

9 A. Consistent data, yes.

10 Q. Okay. What about that data
11 surprised you?

12 A. Well, just that I would expect a lot
13 more data going down consecutive days and a lot
14 more -- if you -- well, if you want to
15 characterize the wastewater treatment system, you
16 just need to sample more points and we didn't have
17 that information.

18 Q. Okay. And now you're looking to do
19 that, right?

20 A. Now, we're looking to do that.

21 Q. Were you required to sample at more
22 points or is this sort of an internal corporate
23 decision?

24 A. Just my decision, corporate

1 decision.

2 Q. And when you are making -- in the
3 context of making a decision, I guess, I'm just
4 trying to get the process up the corporate chain
5 here to make sure I understand it correctly.

6 Basically, you and Mr. Hathcock
7 would have to agree to some kind of potential
8 solution for this case to bring it up to the next
9 level, is that right? Is that fair to say that's
10 how it would work?

11 A. Yes -- yes, I mean, that's generally
12 how it'd work.

13 Q. And then you would -- guys would
14 bring that decision to Jan Eland?

15 A. Jan.

16 Q. Jan Eland. Sorry.

17 A. Yeah, so Galen reports to Jan. Jan
18 is the vice president of manufacturing.

19 Q. And you guys would report to Jan
20 about any sort of treatment or alternatives that
21 should be implemented at the Henry plant --

22 A. Yes.

23 Q. -- generally? Jan is in the
24 Netherlands?

1 A. Correct.

2 **Q. And is it your understanding then**
3 **Jan from the Netherlands would take that**
4 **recommendation and could potentially forward that**
5 **to senior management?**

6 A. Well, Jan is a vice president. He
7 is a senior manager and if Galen and I supported
8 something and we convinced Jan of it, then he
9 would support it and that's how it would work.

10 **Q. And that's essentially to spend**
11 **money to implement any kind of treatment, right?**

12 A. Yeah, there is an approval process
13 to get capital funds released to do any capital
14 project.

15 **Q. And do you know the capital -- or**
16 **the authority that Mr. Hathcock has with respect**
17 **to capital improvement projects, the spending**
18 **authority?**

19 A. I don't know his spending limit.

20 **Q. Do you have a spending limit, I**
21 **guess?**

22 A. My spending limit is fairly low.
23 It's like \$10,000 or \$15,000.

24 **Q. Okay.**

1 A. I'm not going to fix your problem
2 for that.

3 Q. **Gotcha. So you have to take it up**
4 **to get a higher spending approval --**

5 A. Correct.

6 Q. **-- right?**

7 A. Correct.

8 Q. **And do you know who Jan -- Jan, who**
9 **is he employed by?**

10 A. Jan is employed by Emerald Kalama
11 Chemical.

12 Q. **And is it your understanding that**
13 **Emerald Performance Materials owns Emerald Kalama**
14 **Chemical?**

15 A. Yes, they do.

16 MR. GRADELESS: I don't think I have
17 anything further. Will we get done before lunch?

18 MR. DIMOND: I have no further
19 questions.

20 HEARING OFFICER WEBB: Thank you,
21 Mr. Wrobel. Anything further?

22 MR. DIMOND: We have no more
23 witnesses. We would like to make a brief closing
24 statement, but we would like to take a brief break

1 before then.

2 HEARING OFFICER WEBB: Okay. Let me
3 just ask is the Agency going to have anything
4 before closing statements that you'd like to
5 present or address?

6 MR. GRADELESS: Nothing to present
7 or address --

8 HEARING OFFICER WEBB: Okay.

9 MR. GRADELESS: -- at this time.

10 HEARING OFFICER WEBB: All right.

11 Then let's take a break.

12 (Whereupon, a break was taken
13 after which the following
14 proceedings were had.)

15 HEARING OFFICER WEBB: We'll go back
16 on the record and we are ready to proceed with
17 closing arguments. Would the petitioner like to
18 make a closing argument?

19 MR. DIMOND: Yes. Thank you,
20 Hearing Officer Webb.

21 In making a closing argument, I
22 am painfully aware that we still have a
23 post-hearing brief and reply to post-hearing
24 brief. So I am not going to even try to address

1 every issue that has been raised in these
2 proceedings or to address anything in any
3 significant detail, but I do think that we ought
4 to go back and look what the Section 28.1 factors
5 are for granting an adjusted standard.

6 I'll do them in a little bit
7 different order than they are -- than they are
8 described in the statute, but that's because I
9 think some of them are more important than others.
10 So I want to start with impact on the environment.
11 All the testimony that the Board has heard through
12 this proceeding is that the ammonia in Emerald's
13 discharge has no negative impact on the
14 environment.

15 The water quality standard
16 testing shows that outside the mixing zone we're
17 at background. The Whole Effluent Toxicity
18 testing shows outside the ZID there is no impact.
19 Inside the ZID, there is no state in the nation
20 that sets standards, and for good reason, as
21 Mr. Houston Flippin explained. All the treatment
22 alternatives have bad side effects. I think no
23 one in the State of Illinois is more cognizant
24 than the Board the difficulty of meeting the water

1 quality standards for chlorides and the Board has
2 been involved in multiple proceedings dealing with
3 that issue.

4 All the treatment alternatives
5 are going to have a negative impact on the amount
6 of chlorides and the amount of salt that goes into
7 the Illinois River and as the witnesses have
8 testified the salt is a permanent addition to the
9 river that will not break down. In contrast, the
10 ammonia does break down and is at background
11 levels at the edge of the mixing zone.

12 So that, to me, is just a huge
13 factor. There is no environmental impact with the
14 adjusted standard that currently exists and there
15 is no evidence that suggests that there is an
16 environmental impact from the adjusted standard
17 that currently exists.

18 Another factor that is laid out
19 in the statute is consistency with federal law.
20 There has been no dispute about that here. The
21 Agency admitted in their recommendation that it --
22 that the adjusted standard would not involve any
23 inconsistency with federal law. The Board has
24 found that twice and no one has identified any new

1 federal law since AS 13-2 that would create an
2 inconsistency with federal law.

3 Another factor, I think it's
4 maybe -- it might even be the first factor that is
5 listed in 28.1 is that the Board needs to find
6 there is a substantially different factor that
7 applies to the individual or company that is
8 applying for the adjusted standard. The Board has
9 already twice found that there is a significantly
10 different factor for the Henry plant that was not
11 considered in adopting the general rule. It seems
12 impossible to me that the Board could go back on
13 that finding now. There is absolutely no doubt
14 that in 1974, I think it was 1974, when 304.122(b)
15 was adopted that the circumstances of the Henry
16 plant were not considered by the Board.

17 The Board has, as I've said
18 before, twice found that to be the case and I
19 don't see how the Board could change that
20 historical finding. The Agency has sometimes
21 tried to suggest that that's not the case anymore
22 because we have a significant amount of data now
23 that shows that for a substantial period of time
24 there has been no MBT in the effluent after the

1 secondary clarifier, but that doesn't undercut the
2 Board's prior findings that there is a
3 substantially different factor because even as
4 Mr. Liska admitted yesterday to look at what the
5 level of MBT is at the secondary clarifier ignores
6 what the difference is.

7 The difference is that at most
8 other industrial plants and at -- and at -- and at
9 all municipal plants, they do not have MBT in the
10 primary clarifier and that's why all those plants
11 can achieve ammonia reduction with single stage
12 nitrification.

13 Even as to the examples of
14 ExxonMobil and Citgo while they do have
15 nitrification inhibitors they are not MBT and the
16 nitrification inhibition potential of the
17 inhibitors at an oil refinery are not the same as
18 the nitrification inhibition potential of MBT. So
19 even -- even ExxonMobil and Citgo are not
20 comparable to the Henry plant.

21 And, furthermore, even if they
22 were, and they're not, but even if they were, it
23 doesn't change the fact that in 1974 or '75 when
24 304.122(b) was adopted, the Board did not consider

1 the circumstances of those two oil refineries and
2 it did not consider the particular circumstances
3 of the Henry plant as with regards to the ability
4 to meet the ammonia limits that were set in
5 304.122(b). That is essentially a historical fact
6 that cannot be changed.

7 So I think the Board can -- can
8 do nothing -- I think it is, in essence, bound by
9 its prior determinations that there is a
10 substantially different factor. I don't see how
11 that can change.

12 So that brings us down to the
13 last factor that is listed in 28.1, which says,
14 "Does the significantly different factor justify
15 an adjusted standard?" And the Board has always
16 looked at that in terms of a couple of factors.
17 Are there alternatives for control that are both
18 technically feasible and economically reasonable?

19 Emerald and its predecessors
20 have always acknowledged that there are treatment
21 alternatives that are technically feasible. I
22 might wish as a lawyer coming to this proceeding
23 for the first time at a -- at a -- at a
24 testimonial level where we are putting on

1 witnesses I might wish that hadn't been conceded
2 before, but we've said it so many times that
3 there's no point in disputing it. We've never
4 contested that there are some treatment
5 alternatives that can be end of the pipe solutions
6 that are -- that are technically feasible. They
7 will work.

8 But that doesn't answer the
9 economic reasonableness question and that is a
10 separate prong of the Board's analysis of whether
11 or not the significantly different factor
12 justifies an adjusted standard. So -- so the
13 Agency or anybody else saying there are
14 technically feasible alternatives, okay, we admit
15 it. But that doesn't answer the question of
16 whether an adjusted standard is justified. You
17 also have to look at economic reasonableness.

18 Now, on economic reasonableness
19 a few things that I'd like to point out. We have
20 consistently maintained during this proceeding
21 that you judge economic reasonableness on the
22 basis that is set forth in the statute. That is
23 that you look -- you do a cost benefit analysis
24 and you compare the cost of reducing pollution

1 versus how much pollution reduction you're
2 getting.

3 During Mr. Hathcock's testimony
4 this morning, he talked about what the impact
5 would be on the company if -- if the adjusted
6 standard was not acted upon before April 16th and
7 what the long-term impact of not extending an
8 adjusted standard would be. I don't want that to
9 be mistaken for a change in our position on
10 economic reasonableness. It is not.

11 But I did think it was important
12 that the Board understand that there are real
13 consequences for this plant if the adjusted
14 standard is not acted upon before April 16th. We
15 have, I think, by filing our petition more than a
16 year in advance of April 16th, 2020, and by our
17 conduct in this proceeding have sought to
18 diligently see that the Board has time to act
19 before April 16th and are hopeful that it will
20 still be able to do so.

21 Further, on economic
22 reasonableness, Mr. Flippin's analysis shows that
23 the costs of end of the pipe controls are still
24 not economically reasonable. Are there things

1 that can be done essentially as a pretreatment
2 step before we get into the wastewater treatment
3 system that can be done to reduce the level of MBT
4 that may ultimately help us be able to lower the
5 amount of ammonia in the -- in the effluent?

6 Maybe. The company is working
7 on that. We don't know the results of that yet
8 and some of those things may be economically
9 reasonable, but until the work is done, until the
10 work is planned and the investigations are done
11 and the results are known, it's premature for the
12 Board to think that those solutions are going to
13 work.

14 The Agency has done little to
15 rebut the evidence that we have put forward that
16 the end of the pipe solutions are not economically
17 reasonable. The Agency has set forth a number of
18 different treatment alternatives and every time
19 they come up with one we evaluate it and every
20 time we evaluate it is found lacking. The baffles
21 are found -- the baffle idea was imprecisely
22 described on the record in a way that was very,
23 very difficult to understand during verbal
24 testimony. I certainly did not understand it.

1 Mr. Flippin didn't understand it.

2 Once we got the transcript and
3 read it, we started to understand what we thought
4 the concept was. It was immediately obvious what
5 the dangers of that were and throwing out an
6 alternative that is not well-thought through, that
7 has not been costed out is not evidence that the
8 Board should be considering in evaluating
9 alternatives.

10 It's -- you know, the testimony
11 is in the record now. That is why we had to spend
12 so much time rebutting it, but a half thought
13 through process, a half thought through
14 alternative wasn't even half thought. An
15 alternative that is no more than a brainstorming
16 idea with no costs attached to it, with no
17 valuation of whether -- what the physical dangers
18 would be of doing that is not a credible
19 alternative.

20 So all of the -- all the real
21 evidence on economic reasonableness shows that
22 there is not yet identified an economically
23 reasonable alternative that will achieve the 6
24 mg/L daily maximum or the 3 mg/L monthly average

1 and it's the summation of all that evidence that
2 has caused the company to believe that it is
3 appropriate for the Agency -- or for the Board,
4 I'm sorry, for the Board to grant an adjusted
5 standard in this proceeding.

6 Before I -- there is -- I want
7 to talk a little bit about what conditions might
8 be appropriate on an adjusted standard, but before
9 I do that I just want to talk a little bit about
10 some of the Agency's themes.

11 The Agency said there are new
12 facts. I agree. There are some new facts. I
13 think there are fewer than the Agency thinks. The
14 Agency thinks that the lack of MBT at the end of
15 the secondary clarifier is a big new fact. Well,
16 if the lack of MBT at the end of the secondary
17 clarifier was such a big, new fact, Mr. Flippin
18 would not have evaluated tertiary nitrification in
19 2004.

20 In 2004, I think there were
21 concerns, and this is stated in the record of
22 AS 02-5, there were concerns that MBT could not
23 reliably be removed at the end of the secondary
24 clarifier and that was one of the reasons why

1 tertiary nitrification was not considered by
2 Mr. Flippin to be economically reasonable and was
3 considered potentially not to be technically
4 feasible in 2004. The Board ended up agreeing
5 with that conclusion and that's why it -- that's
6 one of the reasons that it granted the adjusted
7 standard in AS 02-5.

8 So I think that there are fewer
9 new facts than the Agency really thinks and the
10 impact of them is less than I think the Agency
11 portrays as well. The -- it is true that we have
12 a lot of data showing a lack of MBT after the
13 secondary clarifier, but the data also shows that
14 there are sometimes spikes and that can't be
15 ignored by the Board.

16 Another theme that the Agency
17 had is that Emerald was willfully failing to
18 reduce MBT in its waste stream. That just seems
19 to me to be incredible. If that was the case, why
20 did Emerald undertake the project it undertook in
21 the fall 2018 and early 2019 to improve the BBTS
22 process? If that was the case, under no
23 compulsion from anybody to do anything, why in the
24 fall of 2019 were further modifications made to

1 the BBTS process? Sure. We were looking at the
2 expiration of the current adjusted standard, but
3 to suggest that there was a willfulness on behalf
4 of the company to look for alternatives to reduce
5 MBT is, I think, just a wholly unsupported
6 assertion.

7 Another theme the Agency had is
8 combining treatment alternatives. Some of this is
9 just fantastical. The idea that you would invest
10 in a spray irrigation system and one of their --
11 one of their ideas that was thrown out was the
12 idea that you would invest in the spray irrigation
13 system and build it all out, you would operate it
14 for, I don't know, 6 to 12 months so that you
15 could do the repairs on one of the biotreaters and
16 then I guess you would just turn it off and never
17 have to use it again because at that point the
18 biotreaters would be set up to do tertiary
19 nitrification has no relationship to reality.

20 What you're doing from an
21 economic standpoint is you're building two
22 systems. You're incurring two sets of cost.
23 Neither system by itself is economically
24 reasonable and yet the combination that the Agency

1 suggests is doing both of them and then turning
2 one of them off.

3 The combinations idea,
4 particularly as unspecific as it is as the Agency
5 has used it, sort of is saying, well, they need to
6 evaluate all sorts of alternatives and the
7 combinations of alternatives. That is not a
8 credible assertion and it has been made in such
9 general terms that it lacks all credibility.

10 The Agency threw out a number of
11 different alternatives that they said we should
12 handle. I'm going to leave most of our rebuttal
13 on this to our post-hearing briefing. We will
14 discuss each of those alternatives in detail and
15 what the problems are with them. For now, I think
16 it's enough for me to say that for each one of
17 those alternatives we were able to show that
18 either they physically can't be built, that they
19 would have other negative impacts on the
20 environment, that they would not be economically
21 reasonable and in the case of the watertight
22 sealed wall that it would involve significant
23 physical dangers that could cause really
24 catastrophic events at this plant. I'll just

1 leave it -- we'll address the details of each of
2 the alternatives as we understand them in our
3 post-hearing brief, but the Agency's, quote,
4 alternatives are not really alternatives.

5 And the final theme that the
6 Agency has is on best degree of treatment. The
7 best degree of treatment is defined in the Board
8 regulations and if memory serves me correctly, it
9 is -- it is defined as treatment that is
10 technically feasible, economically reasonable and
11 employs sound engineering judgment.

12 So, in essence, the best degree
13 of treatment determination is not much different.
14 The only real different element of it is the sound
15 engineering judgment element of it which
16 Mr. Flippin has asked and the other two components
17 of it are really the same components that have to
18 be considered in determining -- for the Board
19 determining whether or not the significantly
20 different factor justifies an adjusted standard.

21 Now, there has been a lot of
22 talk -- there's been a lot of testimony about the
23 Henry plant meeting the OCPSF categorical standard
24 set by U.S. EPA. I don't think there is really

1 any dispute that that is the case. It is not
2 Emerald's position that necessarily meeting that
3 standard means that we've met the best degree of
4 treatment standard under the Board's regs.

5 We certainly think that it's a
6 factor to be considered by the Board, but we
7 wouldn't say that the two -- we wouldn't say that
8 the two determinations are the same thing. We do
9 think, though, that we have shown that for ammonia
10 control Emerald is employing the best degree of
11 treatment for its plant.

12 Yes, there are technically
13 feasible alternatives, but best degree of
14 treatment as it is defined by the Board, not as it
15 is discussed -- has been discussed by some on
16 behalf of the Agency nowhere in the definition of
17 best degree of treatment does it say that it is
18 superlative best.

19 In fact, the use of the term
20 economically reasonable in the Board's definition
21 of best degree of treatment immediately implies
22 that it doesn't have to be the superlative best
23 and any suggestion to the contrary simply has, I
24 think, no basis in the law.

1 If that was the -- if that was
2 the law, then essentially economic reasonableness
3 would fall out of the definition of best degree of
4 treatment and best degree of treatment would
5 simply be what is technically feasible. That's
6 not what the Board's definition of best degree of
7 treatment says. And so the idea the best degree
8 of treatment means best/superlative, you must
9 employ the absolute best in all cases, simply
10 cannot be true.

11 So now a few final thoughts on
12 what we think are appropriate conditions for the
13 adjusted standard in the belief that the Board
14 should grant it based on the evidence in the
15 record. There are -- there are, of course,
16 multiple -- we -- we proposed ourself in our
17 filing on December 30th a list of adjusted
18 standard conditions, and I'm not going to touch on
19 all of them. I'd really like to touch on three of
20 them; the concentration limits, the load limits
21 and the issue of an expiration date for the
22 adjusted standard.

23 As to the concentration limits,
24 we believe based on the data that we have got over

1 a five or six-year period it's summarized in
2 Petitioner's Hearing Exhibit 14 that maintaining
3 the concentration limits at daily maximum of 140
4 and monthly average of 110 is appropriate. We
5 said that in our petition, we said it on December
6 30th and I'm telling you that now. We think that,
7 in part, because the more recent data that we have
8 that seems to show that maybe at low production
9 levels of the MBT-related products we can achieve
10 single stage nitrification there is just not
11 enough data to use that as a reliable basis for
12 changing the concentration limits.

13 Some testimony indicated that
14 concentration limits could be lower because if you
15 only look at data -- there was a little bit of
16 vagueness, but if you only look at data from the
17 last five years or maybe from all of 2014 to date,
18 which as the proceeding has gone along would now
19 be six years of data, that, well, they haven't hit
20 140. They haven't hit 110. That's true. We
21 haven't. We have been in compliance with the 140
22 and 110 limits, but there have been some months
23 where we've been pretty doggone close. We had a
24 month at 130. We had a month, I believe, at 120

1 and this is on the daily maximum and we've had
2 several months where we were between 100 and 110
3 on the daily maximum.

4 Memory does not serve me
5 correctly as to where we've been on the load
6 limits, but I do believe that there are several
7 months where on the load limits our monthly
8 average has been close to or above 100. That's
9 not far from 110 and the production data that we
10 will later this week or maybe early next be
11 providing to the Board in response to Mr. Rao's
12 question unequivocally shows that the plant is not
13 producing at full production; not in 2018, not in
14 2017, not in 2016, certainly not in 2019. So on
15 the limits, we think that the data well-justifies
16 maintaining the daily maximum of 140 and the
17 monthly average of 110 on a concentration basis.

18 As to the load limits, it is, I
19 think, almost conclusive to note that 304.122(b)
20 says nothing about load limits, nothing about load
21 limits. So, in essence, we sort of -- I'm not
22 sure that there are -- you know, almost isn't a
23 request for an adjusted standard there, but the
24 Board put limits the last time on it. We have

1 looked at the data and all the DMR data and we do
2 believe that we can reliably -- based on the last
3 six years of DMR data, that we can reliably reduce
4 those load limits by 25% and still comply with the
5 25% lower limit. That's why we proposed it on
6 December 30th.

7 We think that -- to the extent
8 the Board is looking for some step that shows that
9 we are trying to do something better for the
10 environment we think that's a significant step,
11 but it is still important to note that 304.122(b)
12 does not put a load limit on anybody. It doesn't
13 put a load limit on us. It doesn't put a load
14 limit on the Stickney plant that is operated by
15 the MWRD. It doesn't put a load limit on
16 ExxonMobil. It doesn't put a load limit on Citgo
17 or any of the other facilities that are subject to
18 304.122(b) regulation.

19 Now, as to the time limit as to
20 an expiration date condition in the adjusted
21 standard in our petition, and on December 30th, we
22 did not propose such a limitation. We didn't
23 propose it because we think the evidence justifies
24 an adjusted standard without a time limit. We

1 still think that based on the evidence at the end
2 of the hearing, but we are not naive. We are
3 pragmatic.

4 We know that the Board has not
5 issued an adjusted standard or a site specific
6 rule, at least not I think in the water arena,
7 that does not have an expiration date on it for
8 probably 15 or 20 years. We will not be shocked.
9 If the Board decides to grant an adjusted
10 standard, Emerald will not be shocked if it has an
11 expiration date on it. Whether we think the
12 evidence justifies that or not, we will not be
13 shocked by this.

14 So just because we have not
15 proposed a limit, doesn't mean that we are ready
16 to operate under an adjusted standard if it has
17 such an expiration date on it. We do think if the
18 Board does that that there are some things that
19 ought to be considered. We think that the Board
20 should consider having an adequate time for the
21 work that Emerald is currently doing to see what
22 the results of that are. We shouldn't be made to
23 come back in such a short time period that, you
24 know, we're all doing this in another six months

1 or another year. That, I don't think makes sense
2 even from the Board's standpoint.

3 But if the Board wants to put an
4 expiration date on the adjusted standard of five
5 years or four years, some adequate period of time,
6 as I said, we're not going to be shocked by that
7 and we will do the best we can and we will come
8 back at the end of whatever that period of time is
9 and we will see where we are. I don't know where
10 we will be in four years or five years. We may be
11 in a position where the process improvements that
12 we are currently working on suggests that the
13 plant can consistently meet a concentration limit
14 that is significantly below 140. We may be able
15 to meet a monthly average concentration that is
16 significantly below 110.

17 Whether or not it's below 6 and
18 3, I don't know, but it may be significantly below
19 140 and 110 and if that's what the data shows at
20 that point in time, and if there is an expiration
21 on this adjusted standard, we will come back
22 before the Board and we will present our evidence
23 again and we will address that issue at that point
24 in time.

1 The other thing that we will
2 suggest, and we will provide specific language on
3 this in our post-hearing brief, is that if the
4 Board does adopt an expiration date for a new
5 adjusted standard that it be worded in such a way
6 that it operates much like the expiration date of
7 an NPDES permit. In simple terms, what the
8 expiration date on an NPDES permit says is it
9 specifies a hard expiration date.

10 So if it's issued on April 1st
11 of 2020, an NPDES permit typically lasts five
12 years, the expiration date is April 1st of 2025,
13 but there's a clause in the standard conditions
14 that basically says, and I may get the time period
15 on this wrong because my memory isn't perfect,
16 especially now after so many years in the world,
17 but I think it says something on the nature of if
18 the entity applies for a renewal at least six
19 months in advance of the expiration date, then the
20 existing permit continues in effect until the
21 Agency acts on the application for the new permit.

22 So if the application is filed
23 on June 15th of 2024, that's more than six --
24 actually, it wouldn't be June 15th. I guess April

1 would be -- I'm all mixed up here. I think it
2 would be sometime in September if I've done my --
3 my time calculation. So if the renewal
4 application was filed September 15th of 2024, if
5 the Agency doesn't act on that permit until June
6 of 2025 after the expiration date, that permit
7 continues in effect until the Agency acts on the
8 new application.

9 We do think that if the Board is
10 going to adopt a time limit on the adjusted
11 standard that language of that nature would be
12 appropriate and would eliminate some of the
13 uncertainty that we are now dealing with of having
14 a fixed date of expiration of the adjusted
15 standard. But I do want to go back to the first
16 point that I made with regard to the time limit.
17 We are pragmatic. We are not naive about this and
18 while we don't think the -- we don't think the
19 evidence or -- I'm sorry.

20 While we do think the evidence
21 supports the issuance of a permanent adjusted
22 standard, as I said, if the Board agrees with us
23 and decides to grant an adjusted standard based on
24 the evidence in the record as we think they

1 should, we're not going to be shocked if you put a
2 time limit on it.

3 So if you do, that's fine, we'll
4 deal with it and perhaps that will give us a
5 chance to all meet again at some happy time in the
6 future. Thank you.

7 HEARING OFFICER WEBB: Thank you.
8 Would the Agency like to make a closing argument?

9 MS. ZEIVEL: Yes. I think I'll be
10 doing it today. Like Mr. Dimond, the Agency will
11 be summarizing our position in our post-hearing
12 briefs. So I hope to not belabor too many points
13 today, but I think we just want to highlight some
14 of the important points that we think came out
15 through the testimony presented, things that we
16 would like the Board to remember and consider.

17 We are here because Emerald
18 Polymer has submitted the petition to the Board
19 requesting that its adjusted standard, which is 46
20 times the regulatory effluent limit for ammonia,
21 stay in effect without sunset as Mr. Dimond
22 reminded us because it claims that every treatment
23 alternative has been evaluated and that despite
24 changing technologies and costs as Mr. Flippin

1 testified meeting the regulatory limit or even
2 incrementally reducing its ammonia is too
3 expensive and will forever be economically
4 unreasonable.

5 However, as it sits today and as
6 admitted testimony has shown and as Mr. Dimond
7 just spoke to there are a number of treatment
8 alternatives which can achieve both partial and
9 full scale compliance with the ammonia effluent
10 limit that are both technically achievable and in
11 the Agency's position economically reasonable.

12 In fact, Mr. Flippin, the
13 petitioner's consultant, has evaluated over a
14 dozen technically feasible alternatives, none of
15 which the petitioner has sufficiently shown
16 through its guesstimates characterized by the AACE
17 cost estimate document admitted as State's Exhibit
18 16 are economically unreasonable.

19 As I said, we just want to point
20 out some crucial parts of witness testimony that
21 we have heard throughout the proceeding starting
22 with Mr. Hathcock, the plant site director.

23 Mr. Hathcock stated that they
24 are just now realizing how much MBT is in their

1 process waste streams. Mr. Hathcock further
2 admitted that the plant's ammonia levels have
3 dramatically dropped towards the end of 2019 and
4 that he suspects nitrification may be happening,
5 but that he was surprised at this achievement and
6 they haven't yet figured out how this was achieved
7 or how its happening.

8 After 20 years of the petitioner
9 claiming to so closely evaluate its internal
10 processes, specifically looking at MBT, ammonia
11 and how nitrification can occur, it's hard for the
12 Agency to understand how any part of these
13 processes are still a surprise or a mystery to the
14 petitioner. It's also hard to understand why
15 these MBT product processes are just now being
16 evaluated with some of the MBT processes never
17 having been evaluated to date including MBTS as we
18 heard from Mr. Hathcock and in his testimony it
19 appears that despite their claimed desire to
20 reduce MBT in the process as opposed to installing
21 any of the end of pipe alternatives that we have
22 been discussing here they would like to do that
23 because those process changes don't cost the
24 company anything to implement.

1 The petitioner has only made
2 changes to BBTS, one of the four MBT containing
3 processes. Why the petitioner's efforts remain
4 focused on what Mr. Hathcock termed financially
5 effective MBT reductions while admitting that
6 there is no MBT in the final effluent after the
7 secondary clarifier since at least 2016 which
8 means that the final effluent can be treated for
9 ammonia just like any other ammonia-containing
10 effluent is the real mystery to the Agency.

11 We admitted the deposition of
12 Mr. Winters who is the utilities foreman in charge
13 of the wastewater treatment system. His
14 deposition echoed Mr. Hathcock's surprise at the
15 drop in ammonia because of the legacy of
16 Mr. Flippin's reports stating that there is no way
17 to nitrify, but Mr. Winters' testimony, which we
18 encourage the Board to go back and read as it's
19 been admitted in its entirety, states that based
20 on current evidence nitrification is possible and
21 is not just suspected, but is, in fact, occurring
22 in the operational biotreater.

23 Mr. Flippin's evaluations have
24 served as the petitioner's basis for claiming all

1 their treatments evaluated are economically
2 unreasonable due to the presence of MBT in the
3 waste stream. However, the data shows Mr. Flippin
4 himself has now admitted, and Mr. Dimond
5 referenced, that there is no MBT in the effluent
6 past the secondary clarifier, tertiary
7 nitrification is possible and that his Class 5
8 evaluations really are the least accurate of all
9 evaluations under the AAC cost estimates
10 available.

11 If the Board finds that these
12 unit costs are really the appropriate marker for
13 economic reasonableness, it's clear that the
14 petitioner will never install end of pipe
15 treatment while they continue to rely on these
16 Class 5 guesstimates because he testified that the
17 unit cost will only increase from here.
18 Construction costs will only continue to increase.
19 So as long as unit cost is continued to be relied
20 upon as the marker for economic reasonableness and
21 those unit costs will only continue to rise over
22 the next number of years, we can pretty much
23 guarantee that we will never see an end of pipe
24 treatment installed. So should the look at MBT

1 internal processes not be successful, this
2 reliance on unit cost will mean that the state
3 will never see the petitioner attempting to
4 install treatment sufficient to meet the ammonia
5 effluent limit.

6 For the Agency's witnesses, we
7 had Mr. Bingenheimer. There was a lot of
8 questions as to the purpose of his testimony. He
9 testified that the Agency requires at least a
10 Class 3 cost estimate to be able to properly and
11 sufficiently evaluate the economic feasibility of
12 an improvement project. Additionally, Mr. Flippin
13 stated that the present value over 10 years is the
14 appropriate yardstick for economic reasonableness,
15 but Mr. Bingenheimer's testimony highlighted how
16 POTW's are financing projects over 20 and 30
17 years -- 20 and 30-year loan periods and that
18 they, therefore, have to evaluate the economic
19 reasonableness of paying for treatment over that
20 much lengthier time period using a much more
21 detailed analysis than what petitioner has brought
22 to the Board in this proceeding.

23 The Agency also admitted the
24 deposition of Edward Gotch who Mr. Wrobel stated

1 today sits on the Board of Emerald Performance
2 Materials and also serves as the CEO of Emerald
3 Kalama Chemical which is one of the four entities,
4 along with Emerald Polymer, that are managed by
5 Emerald Performance Materials. If you look at the
6 deposition which, again, we encourage the Board to
7 do despite the fact that Mr. Gotch was not with us
8 for this proceeding, his testimony explains how
9 cash generated by the four entities is sent to
10 Emerald Performance Materials where it is then
11 pooled and distributed to pay the expenses of
12 those same entities.

13 Mr. Gotch explains how these
14 pooled assets are considered and available to
15 finance capital improvement projects at any of the
16 four co-managed facilities. These two pieces of
17 testimony together bring us to encourage and ask
18 the Board to not allow this industrial facility to
19 consider economic reasonableness over a timeframe
20 a half to one-third shorter than municipal
21 facilities which have much less financial
22 resources available to them, but they nevertheless
23 have to comply with the applicable limits,
24 including those for ammonia.

1 Hopefully, that brings the
2 relevancy of Mr. Bingenheimer's testimony and the
3 Agency's position as to what the appropriate
4 benchmarks are to determine economic
5 reasonableness, 20 to 30-year loan periods with a
6 much more detailed cost estimate to sufficiently
7 bring a compelling argument to the Board and
8 sufficient argument to the Board regarding
9 economic reasonableness of actually installing
10 some of these treatments.

11 Mr. Hathcock's testimony touched
12 on Mexichem's contribution of wastewater. I'm
13 referring to Mexichem despite the name changes,
14 but for ease of the consistency in the record,
15 Mexichem's contribution of wastewater containing
16 ammonia to petitioner's effluent. And this point
17 is expanded upon in the deposition of Amy Harding
18 who is the corporate comptroller for Emerald
19 Performance Materials. Ms. Harding, in her
20 testimony -- again, we encourage the Board to look
21 at it as she did not join us today, but it's been
22 admitted into evidence. Ms. Harding explains that
23 Mexichem paid the petitioner \$1.8 million in 2018
24 to take its wastewater containing ammonia in order

1 to benefit the petitioner's adjusted standard from
2 ammonia.

3 Mr. Hathcock characterized the
4 petitioner's relationship with Mexichem as zero
5 sum, but the reality is that both companies
6 benefit from the petitioner's adjusted standard in
7 this case. Mexichem gets to discharge its
8 wastewater without the cost of treating it for
9 ammonia and in exchange the petitioner gets to use
10 Mexichem's electricity and steam for its own
11 purposes. If it was truly zero sum as
12 Mr. Hathcock has represented, then the petitioner
13 could or would just shut off Mexichem's stream at
14 no cost to the petitioner and instantly reduce its
15 ammonia discharge.

16 So the petitioner has this
17 adjusted standard for ammonia. Mexichem is
18 allowed to contribute its ammonia to petitioner's
19 waste stream and then pays the petitioner millions
20 of dollars for its ability to do so while the
21 petitioner's adjusted standard doesn't require any
22 pretreatment of Mexichem's ammonia contribution as
23 long as the petitioner's final effluent remains
24 46.6 times above the regulatory limit and the

1 petitioner receives critical services in exchange
2 for this.

3 Despite petitioner's
4 representations today and throughout the
5 proceeding about their being no environmental
6 impact, I encourage the Board to remember Brian
7 Koch's testimony which highlights the extreme
8 toxicity of petitioner's discharge. I think that
9 toxicity may have been spoken about today speaking
10 to the barren land application field should it
11 relieve -- if soil were to receive this discharge,
12 it would kill everything in it.

13 If the water receives this
14 discharge, he explained that at the highest
15 dilution rate of 6.25% effluent everything was
16 killed and that in order to derive the LC50 value
17 Mr. Koch has to create two new brackets to work
18 with the toxicity of this effluent. The
19 petitioner can only continue to discharge this
20 highly toxic effluent if it can meet its burden of
21 proving that it is using best available technology
22 and new facts that have come out during this
23 proceeding and through more intensive discovery
24 than previously done has shown that the petitioner

1 has not, in fact, met that burden.

2 So in response to Mr. Dimond's
3 closing, the Agency takes extreme issue with his
4 representation that this effluent has zero
5 environmental impact and we encourage the Board to
6 look very closely at those assertions.

7 Conversely, as opposed to the petitioner who has
8 the burden of showing that it is using best
9 available technology, the Agency is not a party to
10 this matter and the Agency has no burden at all.
11 The regulations just require the Agency to make
12 recommendations on the petition to help inform the
13 Board of its decision.

14 Nevertheless, the Agency takes
15 such issue with the petitioner's inability and
16 failure to make incremental improvements in its
17 discharges of ammonia that the Agency has expended
18 innumerable hours of its very limited resources to
19 show the insufficiency of the petitioner's
20 arguments. Specifically, that petitioner's
21 analysis of technically feasible alternatives is
22 severely lacking, both in their ability to
23 implement site-specific or even partial
24 alternatives and the economic reasonableness of

1 doing so.

2 The goal -- let's see. It is
3 clear that the petitioner is not, and will not be,
4 motivated to comply with the regulatory limit
5 while its adjusted standard remains at its current
6 limit. The previous adjusted standard was 140 and
7 110 yet all of these years later petitioner comes
8 into the Board and says we still need 140 and 110.
9 The goal should always be to comply with the
10 applicable limits. And other facilities that have
11 been granted an adjusted standard for this
12 304.122(b) standard for ammonia have achieved this
13 compliance through incremental reductions over
14 time, yet the petitioner maintains that it should
15 forever and ever be allowed to discharge at 140
16 and 110.

17 It claims that its MBT is this
18 magic dust that transforms it and its facility
19 into this unicorn of industry, but new facts and
20 not just new facts, but a better understanding
21 specifically on the Agency's side and hopefully to
22 everybody involved of the petitioner's processes
23 obviously sounds from our testimony we've heard
24 from petitioner's witnesses, that they're still

1 gaining a better understanding of their own
2 processes, which as I said, is surprising to us
3 because they have been studying it for 20 years
4 and we're just trying to catch up and really try
5 to understand so that we can better inform and
6 provide a different perspective to the Board.

7 With that being said, we do
8 believe that we now, the Agency, have a better
9 understanding of petitioner's processes and it
10 shows what we all know to be true that unicorns
11 don't exist. Throughout the proceeding, the
12 Agency has presented treatment alternatives for
13 full and partial waste stream. Petitioner has
14 presented full and partial treatment alternatives
15 both before and after the petitioner mixes its
16 waste stream with that of Mexichem.

17 In fact, all six alternatives
18 evaluated in Mr. Flippin's October 2019 report
19 would provide ammonia removal or at least
20 reduction, yet this company, which has an enormous
21 cash hub available to it through its parent who
22 pays all of its other bills, contends that the
23 cost of any one of these, even partial incremental
24 improvement to its ammonia reduction, is just too

1 expensive compared to the benefit of treating its
2 effluent, which is highly toxic within the mixing
3 zone that it is only allowed if it can show that
4 it is meeting best available technology.

5 So based on all the evidence
6 presented during this proceeding, the Agency
7 continues to maintain its position that the
8 petitioner has failed to meet its burden and that
9 it is using best available technology and the
10 Agency continues to believe that the adjusted
11 standard should be denied. That was the primary
12 recommendation that the Agency submitted in
13 response to the petition. It continues after all
14 the testimony we've heard today. We have
15 consulted with the technical expertise on our side
16 of things. We maintain the position that the
17 adjusted standard should be denied.

18 That being said, we did note
19 Mr. Rao's question about whether the Agency would
20 like to revise its recommendations. So we will be
21 reviewing those recommendations and we will be
22 responding with revised recommendations in our
23 post-hearing briefs.

24 HEARING OFFICER WEBB: Okay.

1 MR. RAO: Thank you.

2 HEARING OFFICER WEBB: Thank you
3 very much. Let me just make some final
4 announcements and we will all get out of here.

5 Today's transcript will be
6 available by February 11th and will be posted on
7 the Board's website. The public comment deadline
8 is February 21st, 2020. Public comment must be
9 filed in accordance with Section 101.628 of the
10 Board's procedural rule. The parties have agreed
11 that the deadline for filing post-hearing briefs
12 is March 11th, 2020, and response briefs are due
13 by March 25th, 2020.

14 The parties are also reminded to
15 review 35 Ill. Adm. Code 101.627 of the recently
16 adopted procedural rule requiring the electronic
17 filing of exhibits post-hearing.

18 At this time, I will conclude
19 the proceedings. We stand adjourned and I thank
20 you, all, for your participation.

21 MR. DIMOND: Thank you.

22 MR. GRADELESS: Thank you.

23

24

1 BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

2
3 I, Steven Brickey, Certified Shorthand
4 Reporter, do hereby certify that I reported in
5 shorthand the proceedings had at the trial
6 aforesaid, and that the foregoing is a true,
7 complete and correct transcript of the proceedings
8 of said trial as appears from my stenographic
9 notes so taken and transcribed under my personal
10 direction.

11 Witness my official signature in and for
12 Cook County, Illinois, on this _____ day of
13 _____, A.D., 2020.

14
15
16
17
18 _____
19 STEVEN BRICKEY, CSR, RMR
20 8 West Monroe Street
21 Suite 2007
22 Chicago, Illinois 60603
23 Phone: (312) 419-9292
24 CSR No. 084-004675

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